



SFMTA

# Congestion Management

SFMTA Board Annual Workshop

January 29, 2019

# CONGESTION CONSEQUENCES

- We want economic growth and more housing, but that mean more trips of all types.
- Per Transit First, vehicular congestion cannot be solved by adding lanes to streets or freeways.
- Cities formerly relied upon parking policy and pricing to limit trip making to busy areas. TNCs allow people to travel in a vehicle without the need to park.
- Increases in street congestion affects other modes, particularly transit. Slower transit can make driving more attractive.
- It is slower and takes more time for those who chose to drive, which may add to stress and business costs.



# WHY IS CONGESTION INCREASING IN SF?



# OUR CHALLENGE

SF is  
(roughly)  
7 x 7

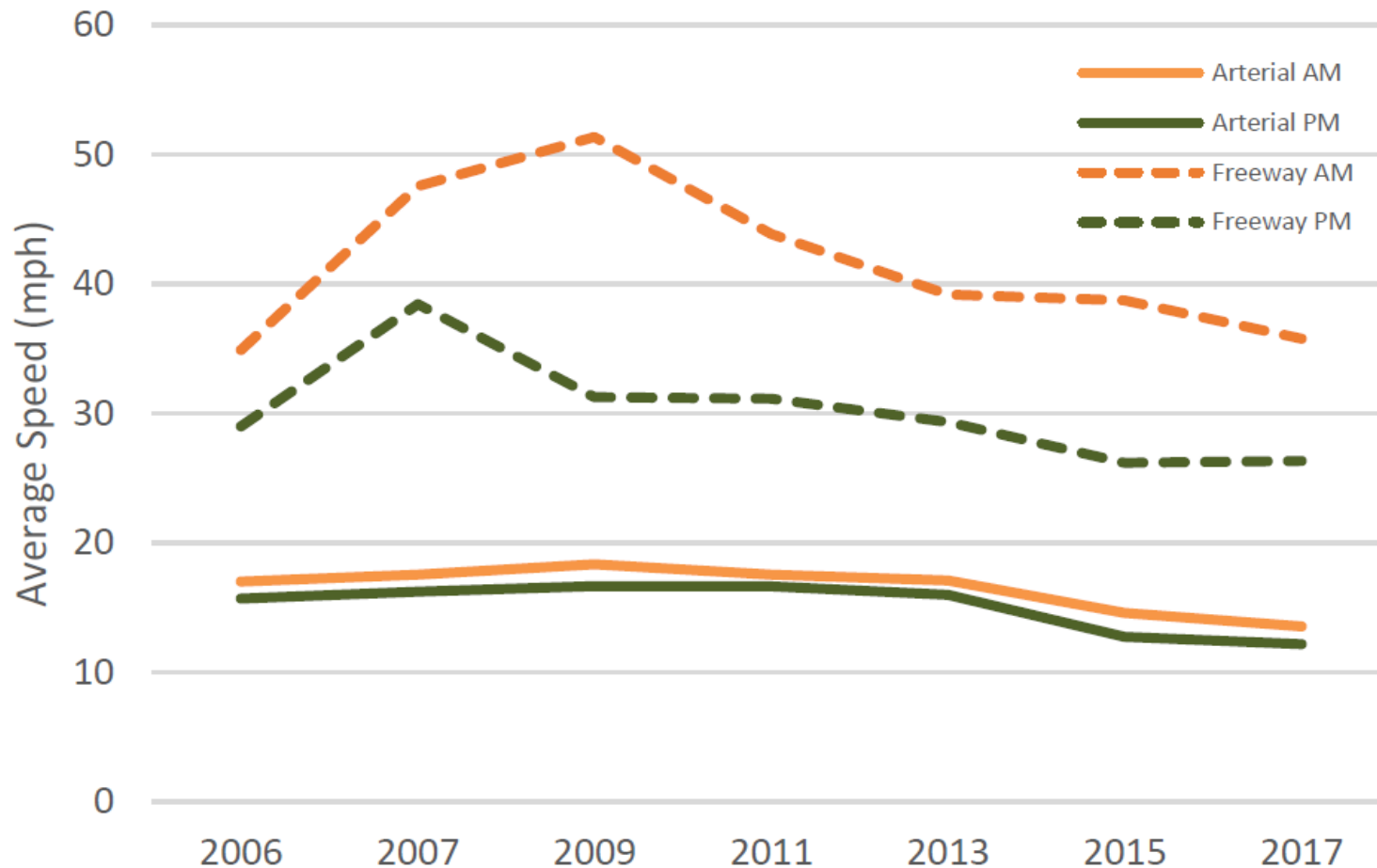
# FACTORS THAT RESULT IN MORE VEHICULAR TRIPS

- Increased population
- Increased employment
- Increased vehicular trips by Uber and Lyft
- Increase in number of registered vehicles



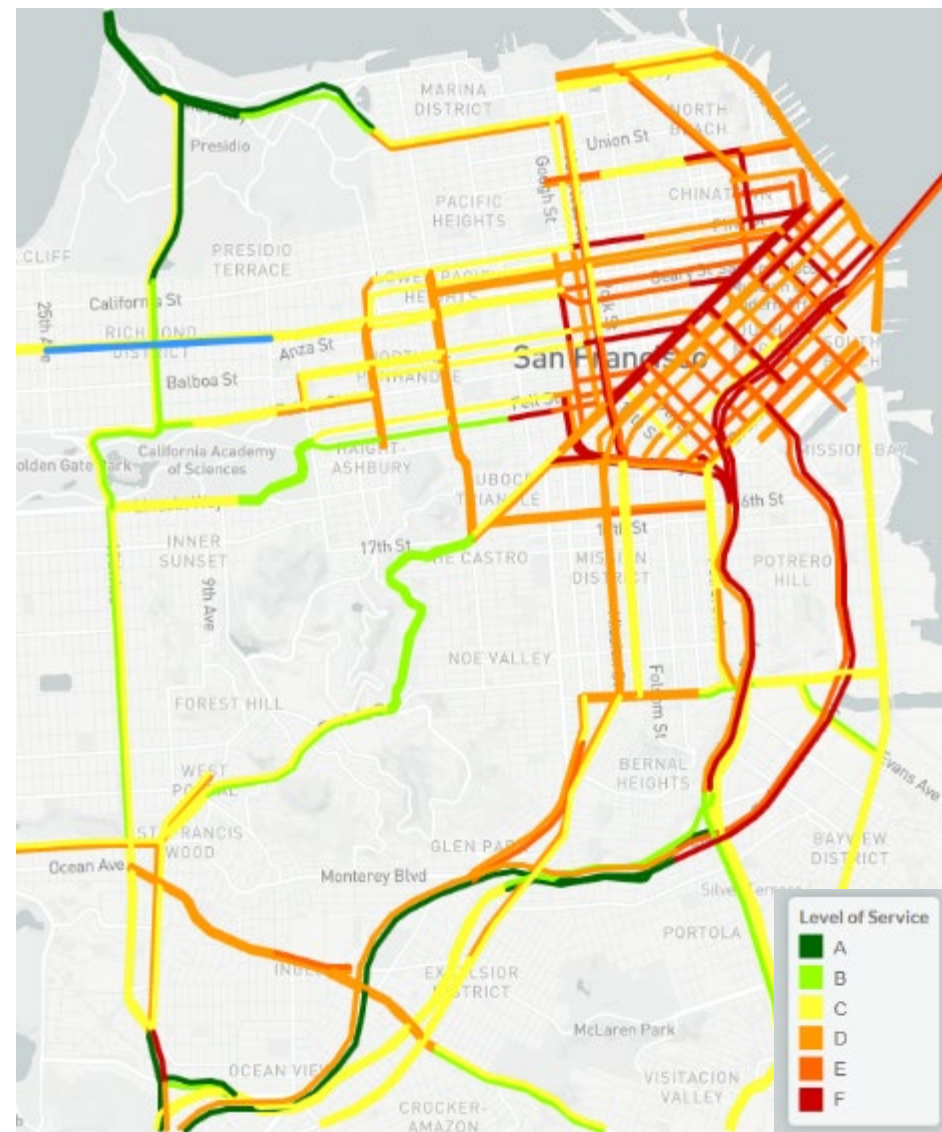
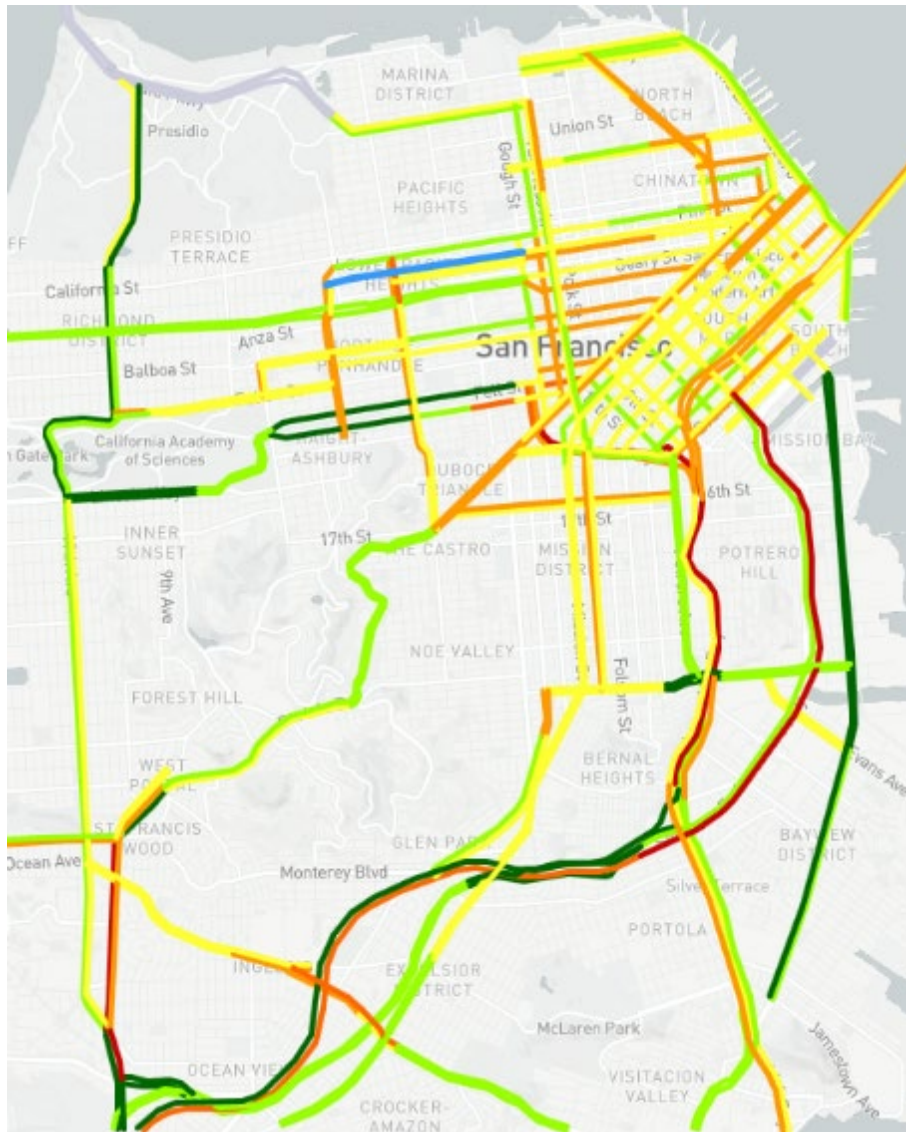
# VEHICULAR TRAVEL SPEEDS ARE DECLINING ON SF STREETS

Figure 0-2: CMP Network Average Travel Speed Change

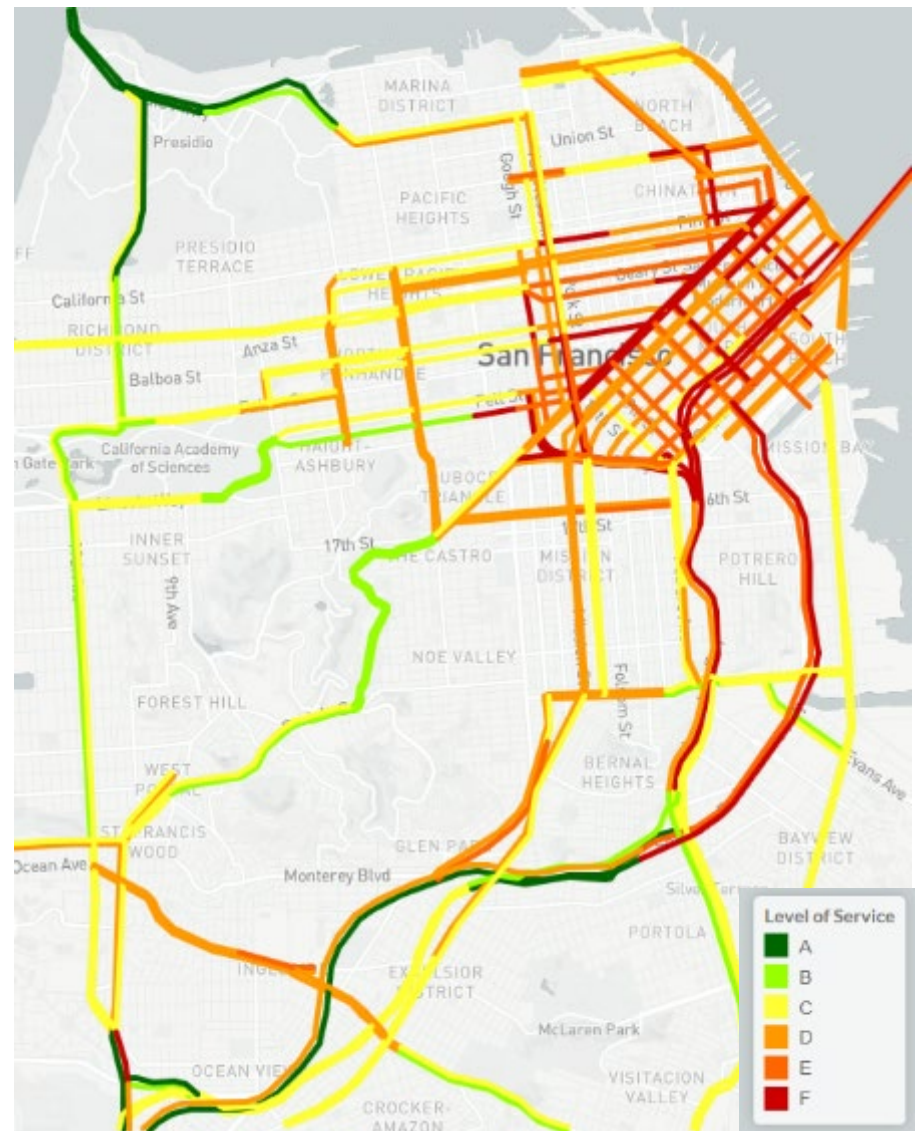




# ARTERIAL DELAY 2011 VERSUS 2017 IN AM PEAK (SOURCE: SFCTA)



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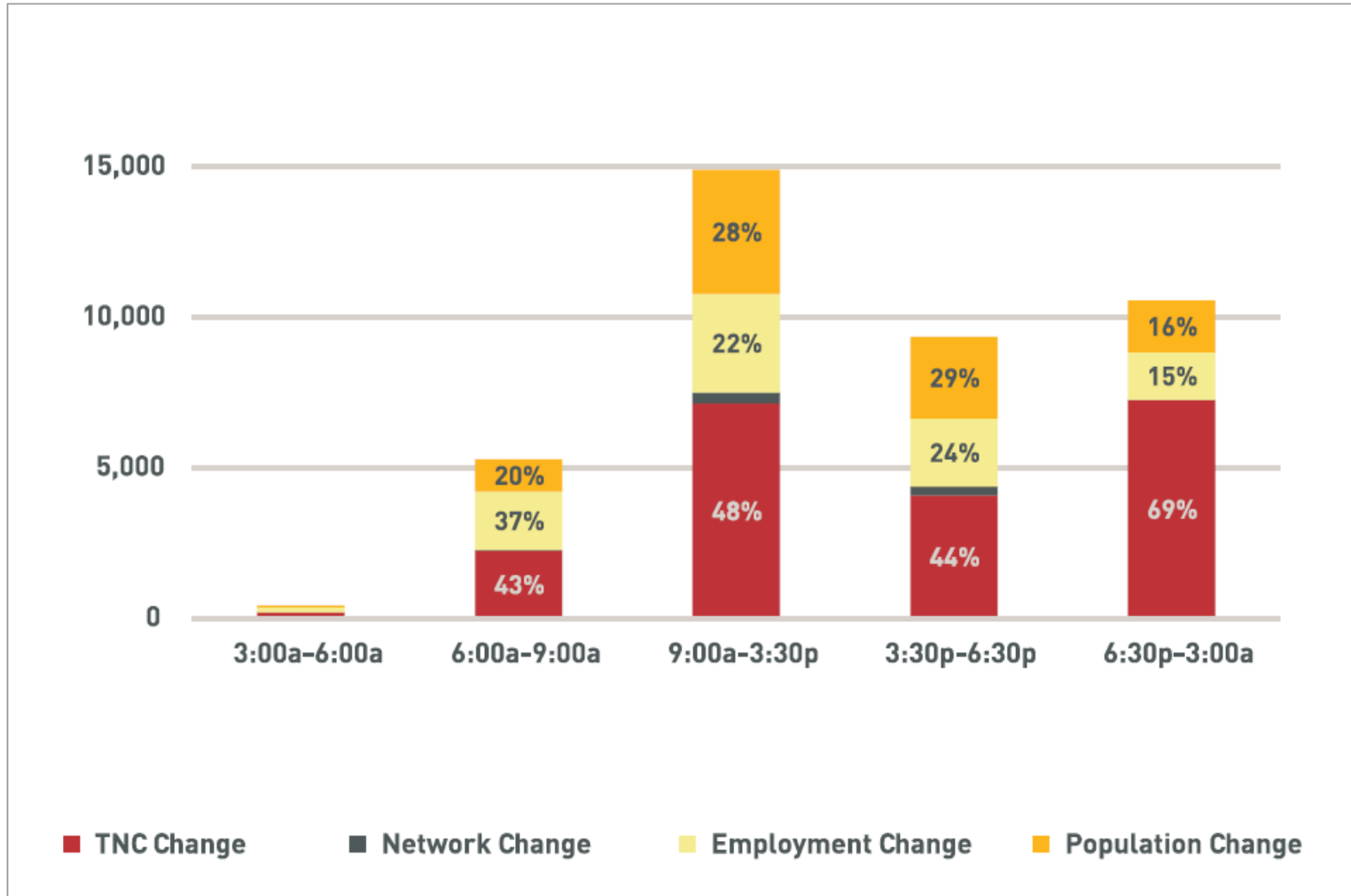


Level of Service	
Green	A
Light Green	B
Yellow	C
Orange	D
Red-Orange	E
Red	F

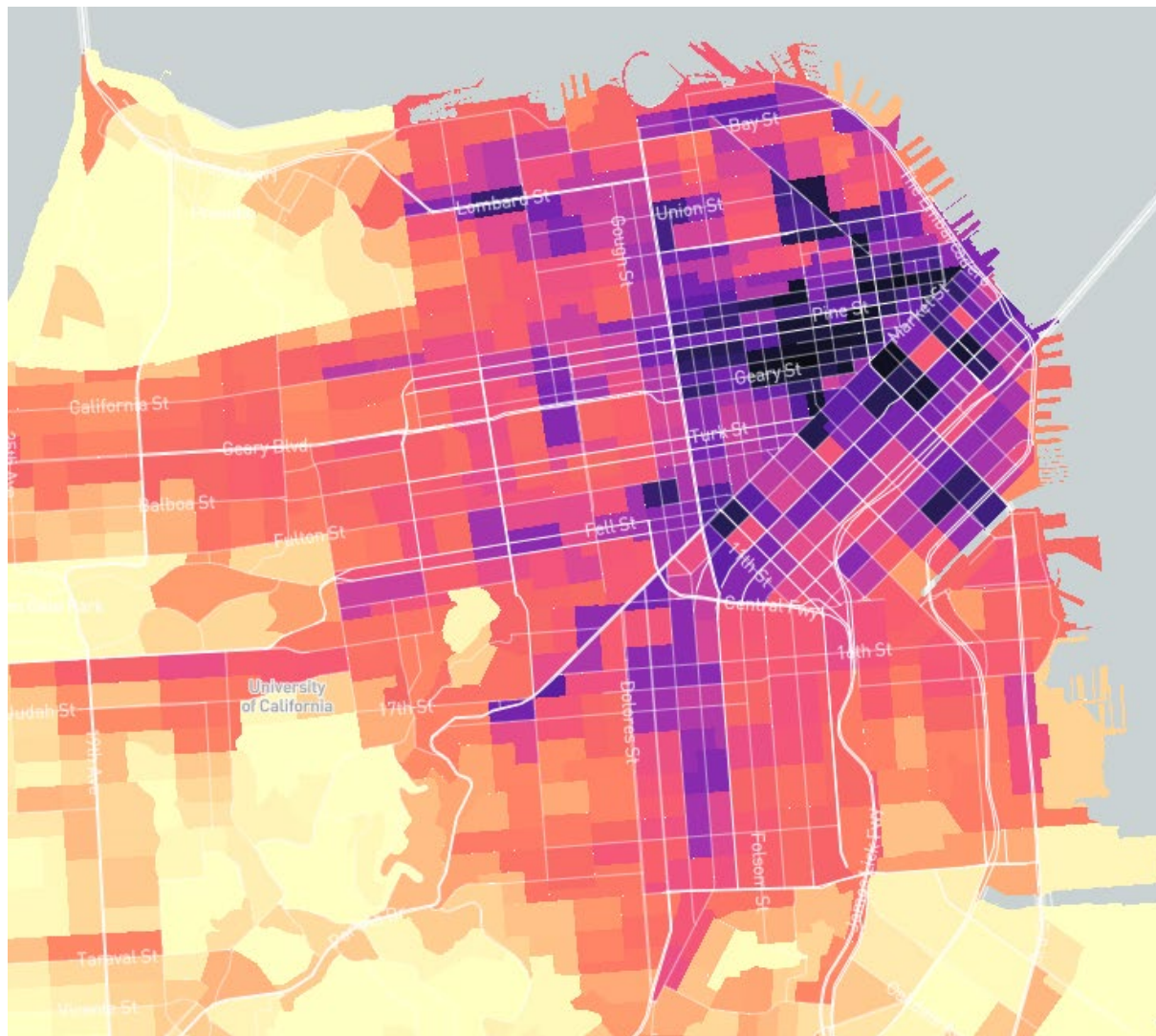


# SFCTA's "TNC AND CONGESTION" REPORT

FIGURE 1. CHANGE IN VEHICLE HOURS OF DELAY BY TIME PERIOD BY FACTOR



# TRANSPORTATION NETWORK ACTIVITY HAS INCREASED



CHOOSE DIRECTION:

Pick-ups

Drop-offs

CHOOSE DAY OF WEEK:

Mo

Tu

We

Th

Fr

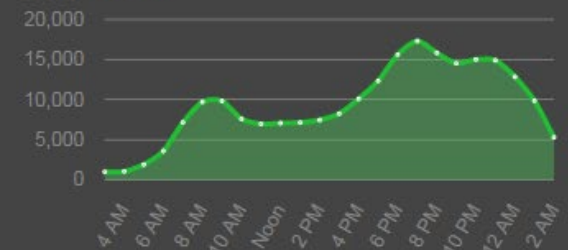
Sa

Su

SUMMARY STATISTICS:

**Fridays:**  
**222,500 citywide pickups**

TIME OF DAY:

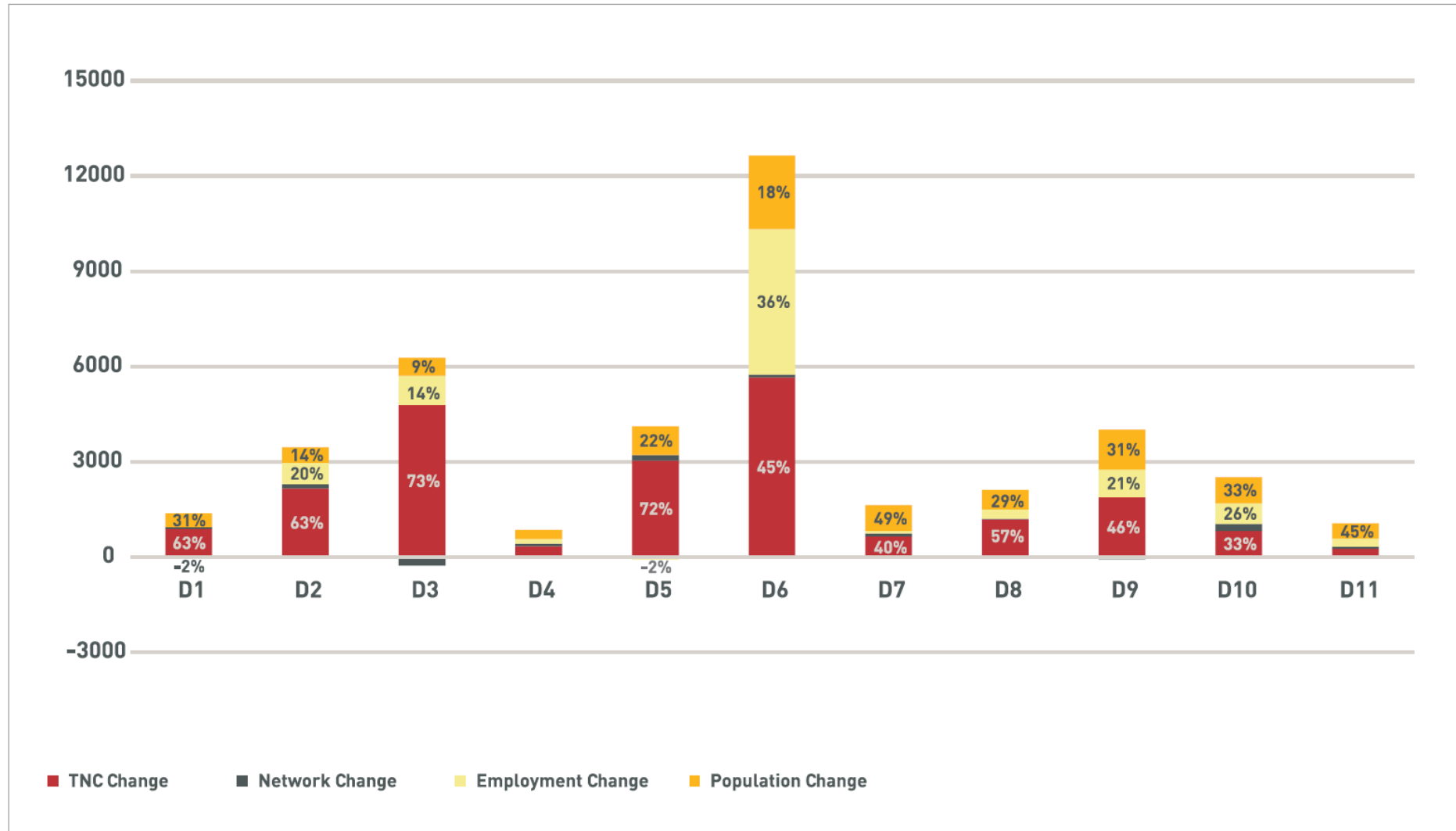


All Day >>

Source: SFCTA [tncstoday.sfcta.org](http://tncstoday.sfcta.org)

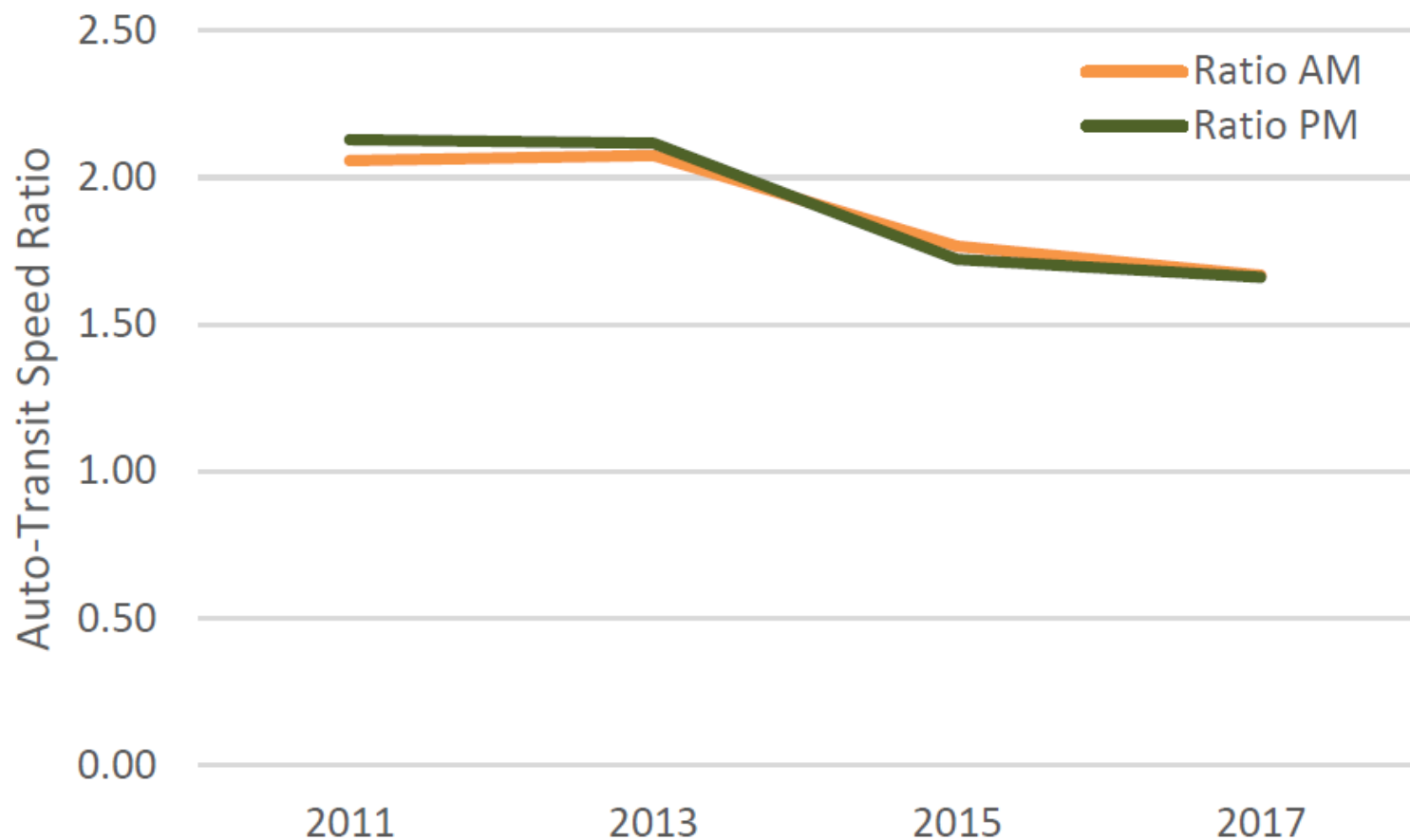
# INCREASE IN TRAFFIC ACTIVITY CONCENTRATED IN DISTRICT 6

FIGURE 5. CHANGE IN VEHICLE HOURS OF DELAY BY SUPERVISOR DISTRICT BY FACTOR



# TRANSIT SPEEDS ARE NOT DECLINING AS MUCH AS VEHICULAR SPEEDS

Figure 0-6: Auto-Transit Speed Ratio





# Congestion Activity

# OBJECTIVE

We would like your thoughts on:

- a. Which congestion factors the SFMTA should focus on in 2019; and
- b. Where these congestion factors are having an impact

# CONGESTION FACTORS

- Construction
- Deliveries
- Double Parking
- Free On-Street Parking
- Schools
- Special Events
- Transportation Network Companies
- Work Commute

Ready?



## QUESTION 1: TYPES OF CONGESTION

At the end of 2019, SFMTA is successful at reducing the impacts of congestion in San Francisco. Which congestion factors did the SFMTA focus on?

Please rank the 8 congestion factors on the line provided.

4 minutes

## SHARE

Please share the top 3 congestion factors you believe the SFMTA should focus on in 2019.

30 seconds each

## QUESTION 2: LOCATION

For each of the top 3 congestion factors, select a location where this type of congestion occurs.

Please be prepared to share 1 location and why you selected this location.

3 minutes

## SHARE

Please share 1 of your congestion factors.  
For this factor:

- Share the location
- Why the SFMTA should focus on this location

2 minutes each



THANK YOU

Staff will summarize your input and report back after a short break.



# Tools for Managing Congestion

# EXISTING TOOLS FOR MANAGING CONGESTION

- Parking enforcement/PCO fixed post deployment
- Tighter approach to construction permitting and ISCOTT
- Spot parking and traffic changes
- Plan for large events
- Parking pricing/policy
- Signal timing adjustments
- Mode Shift efforts (Muni, bike network, ped safety)
- Transportation Demand Management (TDM)

# POTENTIAL TOOLS FOR MANAGING CONGESTION

- Curb Management
- Automated Parking Enforcement
- Congestion Pricing
- Automated Vehicle (AV) Policy
- Mobility as a Service (MaaS)
- Restricting Use of Roadways (car free zones)

The background of the slide is a photograph of a yellow-painted curb on a sidewalk. The SFMTA logo and the text "SFMTA" are painted in large, grey letters on the curb. The scene is slightly out of focus, with some leaves and debris visible in the foreground.

# Curb Management

# INCREASED DEMAND FOR CURB SPACE

- Curb uses and users growing rapidly

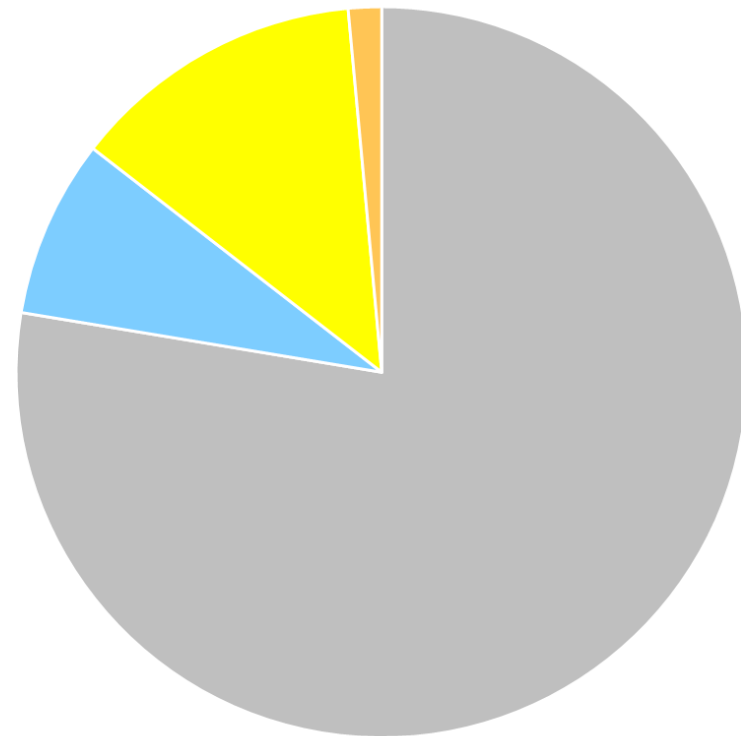


- Increased double-parking, blocking transit, travel and bike lanes



# LIMITATIONS OF EXISTING STRATEGIES

- Prioritizes private car parking
- Parcel-by-parcel rather than block-, corridor- or area-focused
- Loading zones require individual applicants
- Some users excluded



■ Metered parking

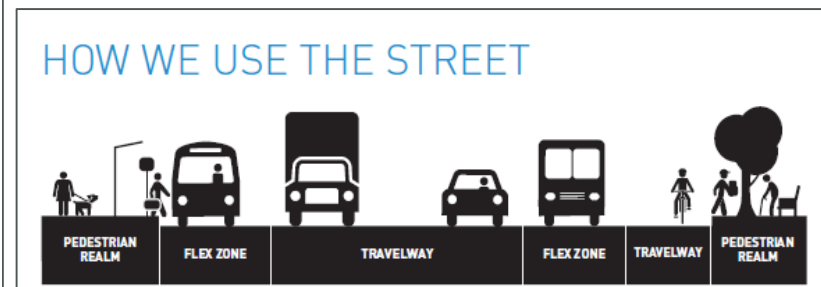
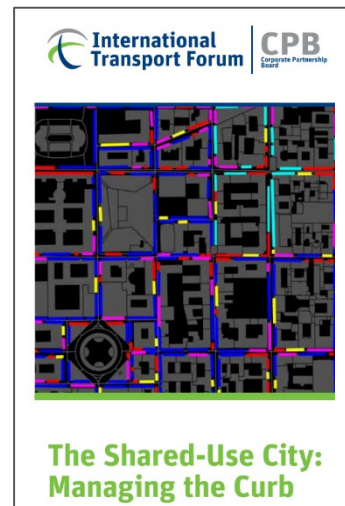
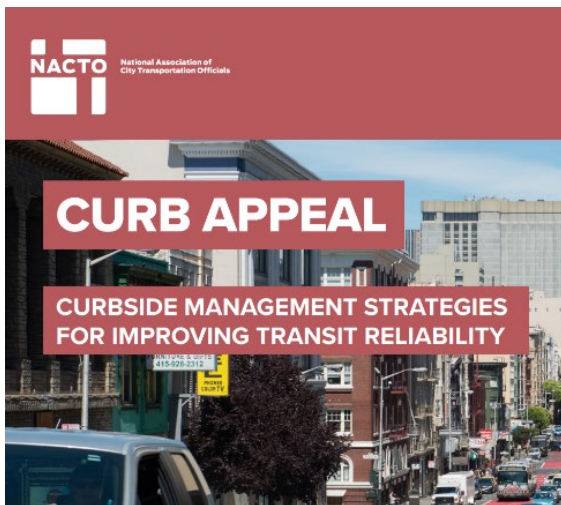
■ Commercial loading

■ Passenger loading

■ Bike share

# CURB MANAGEMENT TEAM

- Interim curb management guidelines for streetscape projects
- Holistic, place-based curb-management planning
- Curb Management Strategy
  - Reframing the role of the curb and how it is allocated
  - New curb hierarchy
  - Engagement and communications





# CURB HIERARCHY BY LAND USE

Residential Low Density	Residential Med - High Density	Neighborhood Commercial	Downtown	Major Attractor	Industrial/PDR
Movement	Movement	Movement	Movement	Movement	Movement
Access for people	Access for people	Access for people	Access for people	Access for people	Access for goods
Storage for vehicles	Storage for vehicles	Access for goods	Access for goods	Public space and services	Storage for vehicles
Public space and services	Access for goods	Public space and services	Public space and services	Access for goods	Access for people
Access for goods	Public space and services	Storage for vehicles	Storage for vehicles	Storage for vehicles	Public space and services

# Congestion Pricing



# CONGESTION PRICING

## SFCTA SCOPE OF WORK:

- Project Management
- Community Outreach and Stakeholder Engagement:
  - *Community Engagement Plan*
  - *Polling & Communications Strategy*
  - *Technical Advisory Committee, Policy Advisory Committee*
  - *Two Major Outreach Efforts*
- Goals & Objectives, Purpose & Need
- Case Studies and Peer City Partnerships
- Evaluation Framework and Methodology
- Develop and Evaluate Scenarios
- Final Report: *Overview of Process, Preferred Scenario, Funding, Implementation Plan*

# CONGESTION PRICING

## TIMELINE & BUDGET

- Timeline: January 2019-June 2020
- Estimated cost: \$1.8 million
- Potential funding sources: Prop K, IPIC, other grant sources

## SFMTA BOARD INVOLVEMENT

- Updates through Director's report
- Key milestones brought to Policy and Governance
- Present final report to full Board





# Automated Vehicles

# Advanced Driver Assist Systems

ADAS = 0-2

# Automated Driving Systems

ADS = 4&5

## SAE AUTOMATION LEVELS<sup>1</sup>



Human handles driving but robot can alert to hazards



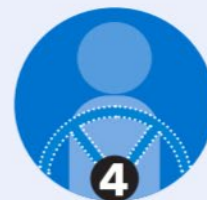
Human drives; robot can briefly control speed OR steering



Human drives; robot can briefly control speed AND steering



Human must remain attentive & available to drive as needed



Robot drives within manufacturer's declared Operational Design Domain



Robot drives anywhere & any time

## INDUSTRY'S STATED VISION

- Eliminate collisions caused by human error
- Expand mobility for people with visual or other disabilities that make existing modes challenging
- Reduce *cost* of transportation



# LIKELY EARLY BUSINESS MODELS







# DRIVERLESS CONGESTION SCENARIOS

<b>Utopian</b>	<b>Dystopian</b>
AVs Operated as Fleets	Increased AV induced SOV use
Increased Pooling	Reduced Use of Transit & Active Modes
Increased Sharing	Increased VMT through Ghost Trips
Improved First/Last Mile to Transit	Increased Sprawl
Allows Reuse of Space Currently Used for Parking	AVs Do Not Comply with Parking/Traffic Laws Better than Human Vehicles

# WORLD ECONOMIC FORUM - AV POLICY FRAMEWORK



**Safety**



**Sustainability**



**Transit**



**Financial  
Impact**



**Equitable  
Access**



**Accountability**



**Disabled  
Access**



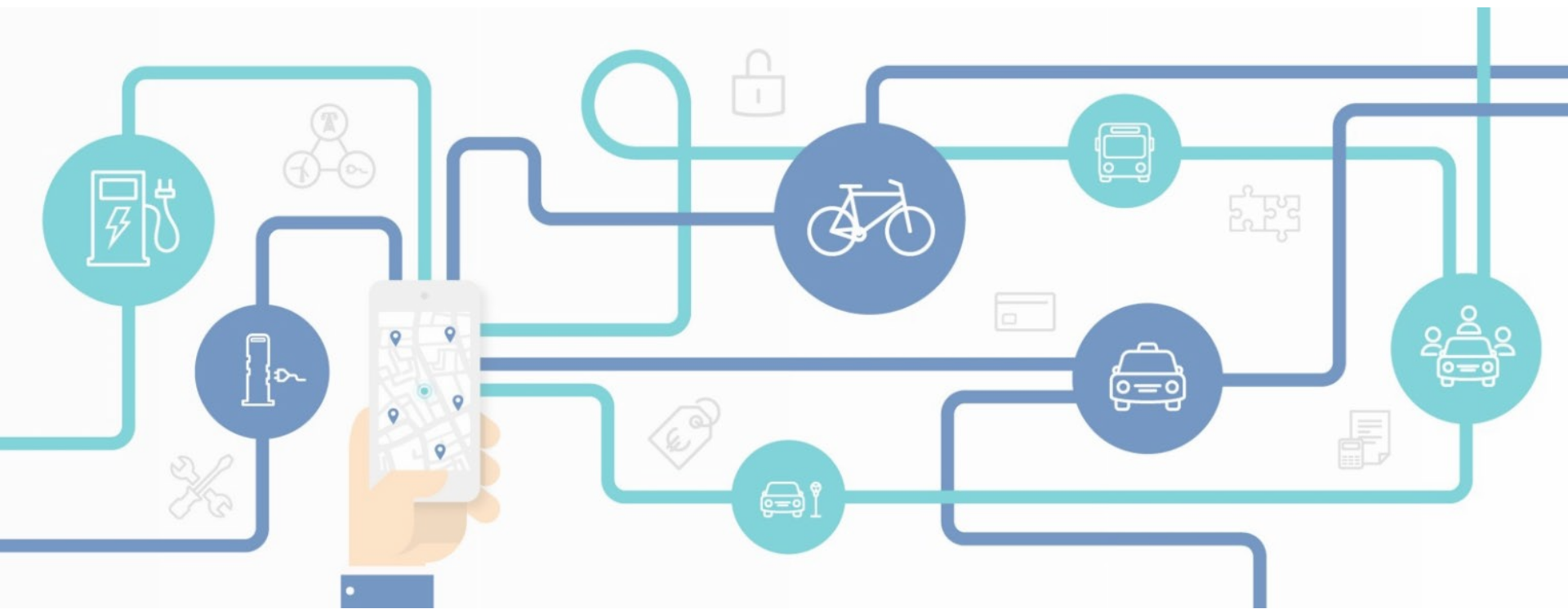
**Labor**



**Congestion**



**Collaboration**



# Mobility as a Service

Image: [Exploring Mobility as a Service](#) by Nigel Zhuwaki

# WHAT IS MOBILITY AS A SERVICE?

- Enable start to finish trip planning and payment
- Multi-modal trip planning tool
- Single user account to link multiple mobility accounts
- May include public and private transportation services

# LEVELS OF MOBILITY AS A SERVICE INTEGRATION

- Real-Time Information
- Trip planning
- Booking and payment
- Bundling or subscription
- Incentives or rewards

## POTENTIAL BENEFITS

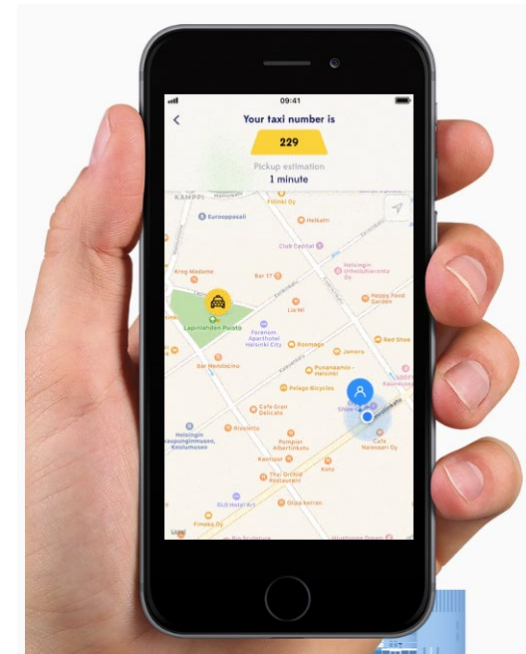
- Reduce car ownership
- Reduce local and regional congestion
- Integrate trip planning and payment across the Bay Area's 25+ public transit operators
- Provide users with a seamless travel experience
- Obtain data for system planning and management

# EXISTING SFMTA EFFORTS

- SFMTA.com
- Clipper
- Muni Mobile
- SF Paratransit Access Online
- SF Paratransit Taxi Online
- Customer Information System

# INTERNATIONAL EXAMPLE – WHIM, HELSINKI

- Launched in 2016
- Public transit, bikeshare, taxis and rental cars
- Pay per ride or monthly plans
- Whim Urban: \$55/month. Unlimited public transit. Reduced rates for taxi and carshare.
- Whim Unlimited: \$565/month unlimited public transit, taxi and carshare access





# DOMESTIC EXAMPLE: MIAMI DADE

- EASY Card
  - Transit
  - Ride-hailing
  - Bike-sharing
- Virtual EASY Cards



# DOMESTIC EXAMPLE: LA METRO TAPFORCE

- Launched in November 2018
- Centralized program signup payment:
  - 24 transit agencies
  - Metro Bikeshare
- Planned for 2019:
  - New TAP mobile app
  - TAP rewards
  - Additional payment options (Apple Pay and Android Pay)
  - Include scooter sharing, parking, electric vehicle charging, micro transit, toll lanes, ride-hailing and other account-based programs



# PRIVATE COMPANIES

- Transportation Network Companies are building MaaS platforms:

## Lyft

- Ride-hail
- Bike Share
- e-Scooter Share

## Uber

- Ride-hail
- Bike Share
- e-Scooter Share
- Uber Eats

# POLICY QUESTIONS

- What barrier are we trying to reduce or remove?
- What services are we seeking to include?
- Should this be developed and owned by a public entity or private sector?
- Focus on an SF specific or regional approach?

**THANK YOU**