

# Transportation 2050 (T2050) presents possible futures and actions to address transportation needs and priorities in San Francisco.

Years of community planning, visioning and technical analysis

Transportation Task Force 2013 (T2030)

Transportation Task Force 2018 (T2045) **ConnectSF** 

**Vision Zero Action Plan** 

SFMTA 20-Year Capital Plan

**SFMTA State of Good Repair Report** 

**2021 SFMTA Community Survey** 

**SFMTA 5-Year CIP** 

**SFMTA 2-Year Budget** 

**SF Transportation Plan** 



**SFMTA** Transportation 2050

We have analyzed numerous possible futures and it is time for a call to action.

We are \$50 billion short of the transportation system San Francisco needs over the next 30 years.

But we can act now to put San Francisco on a path to success. How did we get here?
San Francisco has grown.
Transportation has changed.
Our financial structures have not.

While our visions and values have modernized, <u>how we fund</u> the vision and advance our values has not.

We have looked at our past, and charted out our future.

We are on an unsustainable path.
But we can correct it.

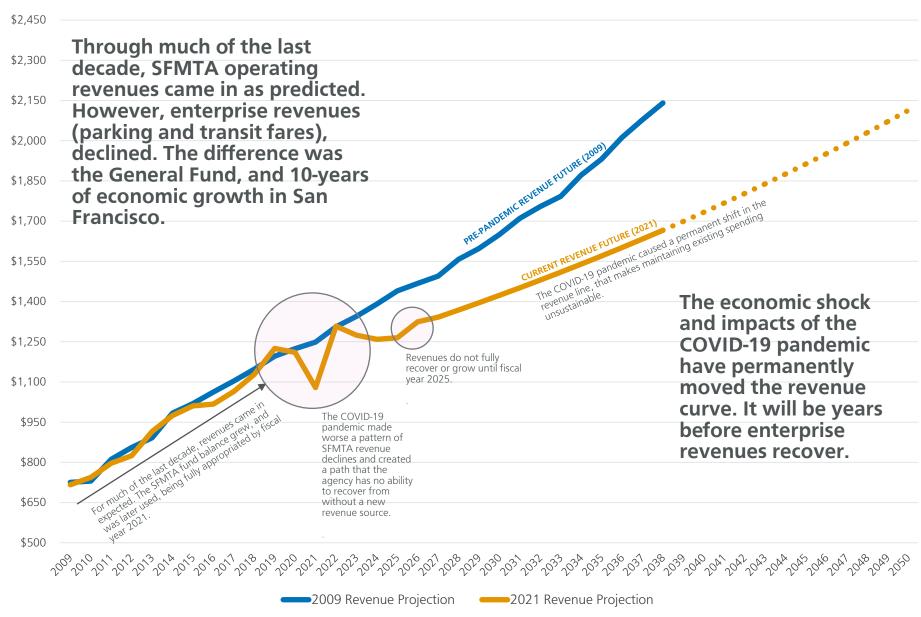
The COVID-19 pandemic put the SFMTA on a financial path it cannot recover from alone.

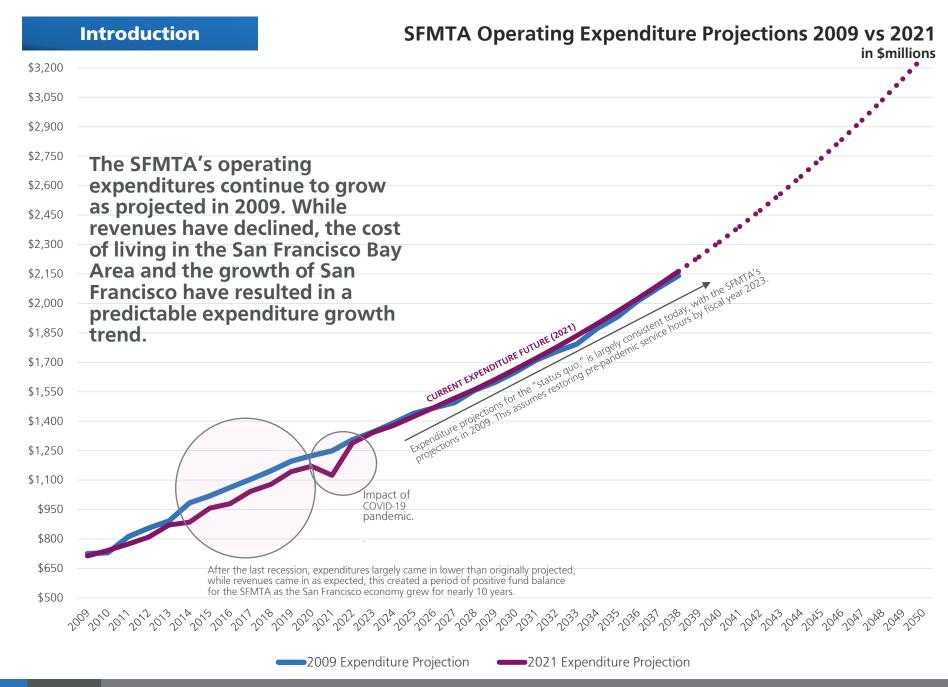


#### Introduction

#### Operating Revenue Projection 2009 vs 2021

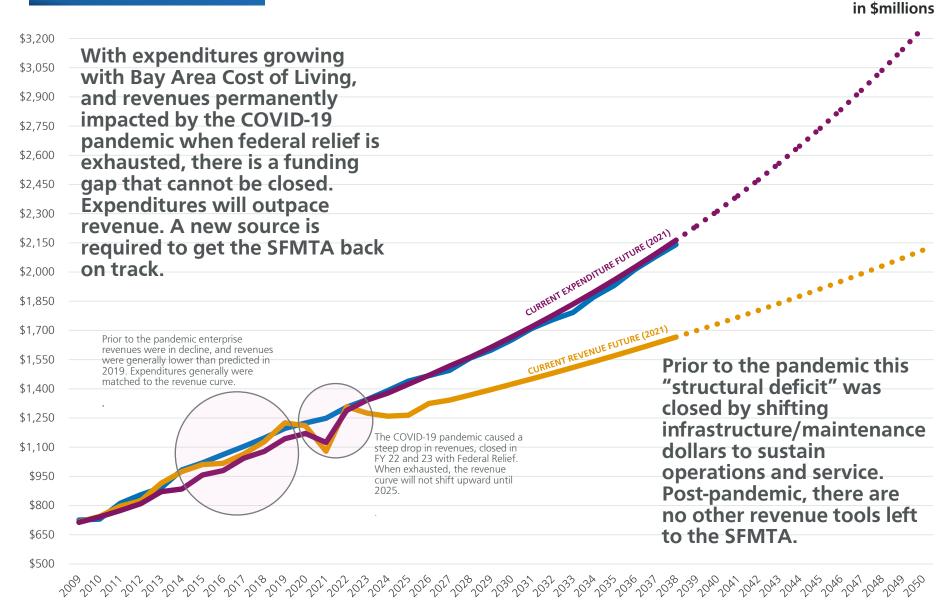
in \$millions





#### SFMTA Operating Revenues vs. Expenditure Projection 2009 vs 2021

2021 Expenditure



■2009 Revenue Projection ■ 2021 Revenue Projection

## Today's Workshop

#### Vision

#### **Update on ConnectSF**

- Transit Investment Strategy
- Streets and Freeways Strategy

#### Cost

#### **Update on the 20-Year Capital Plan**

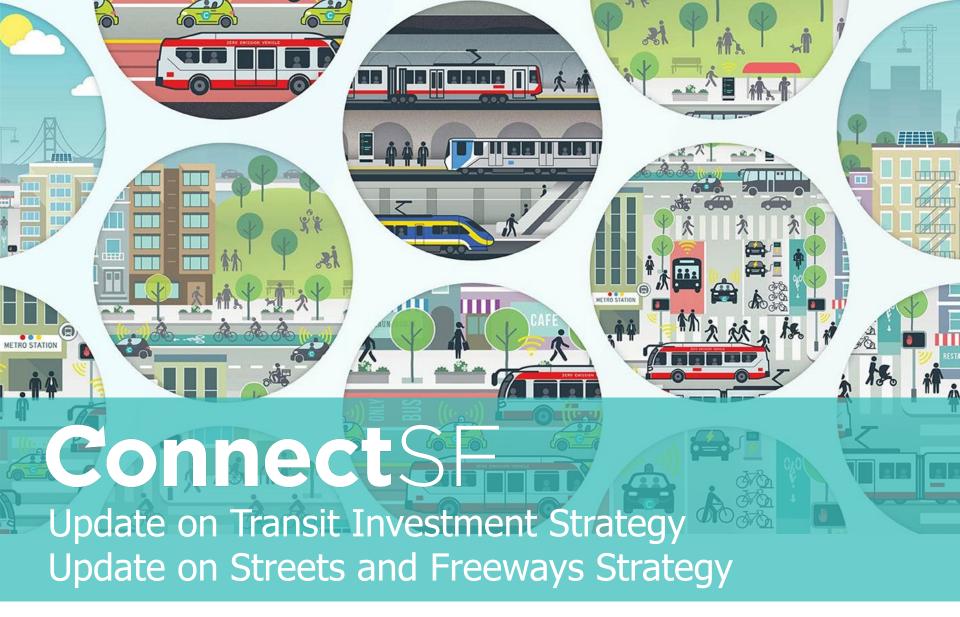
- Capital Plan Needs Infrastructure Costs
- Capital Investment Packages Priorities

#### Action

#### **Transportation 2050**

- Community Survey & Priorities
- Analysis of Funding Gaps
- Potential Funding Measures





connectsf.org

ConnectSF@sfgov.org

#### **Today's Informational Presentation**

- ConnectSF background
- Transit Investment Strategy
- Streets & Freeways Strategy
- Integrating the Strategies into future planning:
  - San Francisco Transportation Plan
  - Transportation Element

#### **About ConnectSF**

Phase 1 **Vision** ConnectSF Vision

#### Phase 2 Needs

Statement of Needs

**Transit Corridors** Study

> Streets and Freeways Study

#### Phase 3 Policies & **Priorities**

San Francisco Transportation Plan

Transportation Element of SF General Plan













#### **Prior Work: Key Findings Recap**

#### Challenges to Address

#### **Create Equitable Transportation Outcomes**

- Improve transportation connections for outer neighborhoods
- Improve jobs access via sustainable modes

#### **Improve Sustainability**

- Reduce emissions by shifting trips
- Further expand transit capacity
- Manage congestion

#### **Accommodate Forecasted Growth**





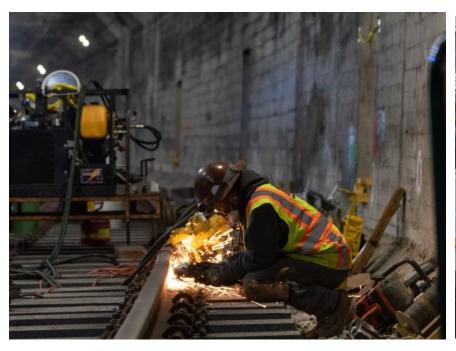
#### **Transit Investment Strategy Goals**

- Build upon pandemic recovery efforts
- Prioritize communities and individuals that are most dependent on transit
- Adapt to changing travel needs between neighborhoods, not just to downtown
- Address state of good repair backlog
- Continue to reduce crowding and delay
- Improve connections to the region

#### **Key Recommendations**

- Make the system work better with maintenance and restoration
- **Build a five-minute network** for reliable transit service citywide
- Increase speed, reliability, and capacity for a modern rail system
- **Build more rail** where bus service won't be able to meet demand

## **Maintain and Restore our Transit System**





#### **Five-Minute Network Improved Speed & Reliability**



Street and signal improvements to preserve transit speed and reliability

Fast, frequent service and easy transfers throughout SF



#### **Regional and Local Express Service**

Local and regional transit service that runs on freeways and highways

Dedicated express lanes to destinations within San Francisco and throughout the Bay Area

Complements rail and ferries



## 3

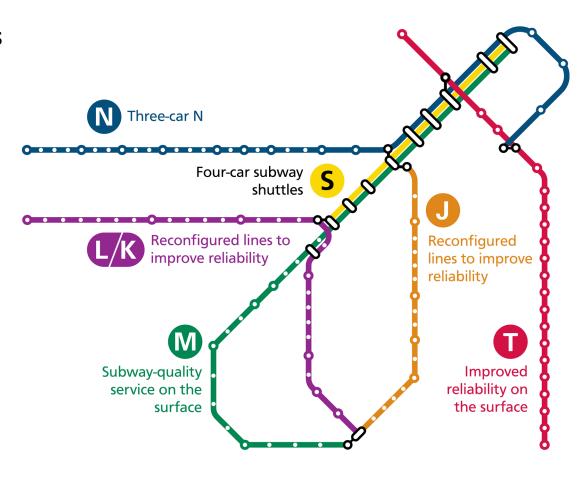
#### Renew and Modernize Our Rail System

Subway renewal addresses crowding and congestion

Rebuild our aging rail network

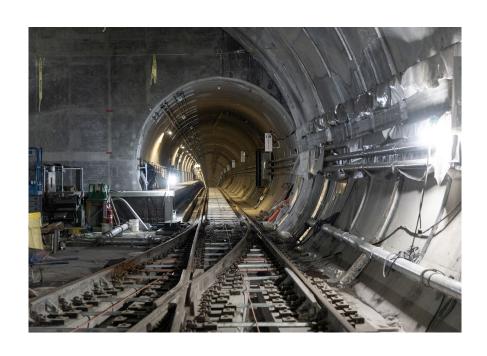
Expand critical infrastructure that keeps trains moving

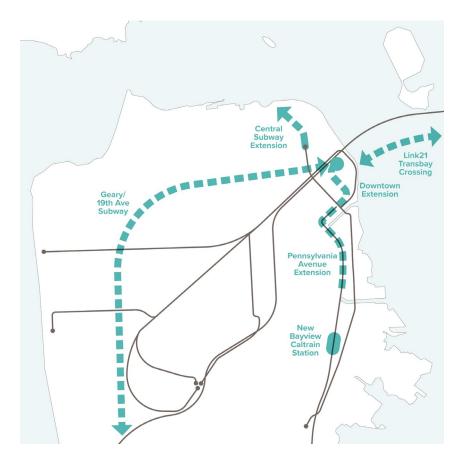
Longer trains and more reliable service





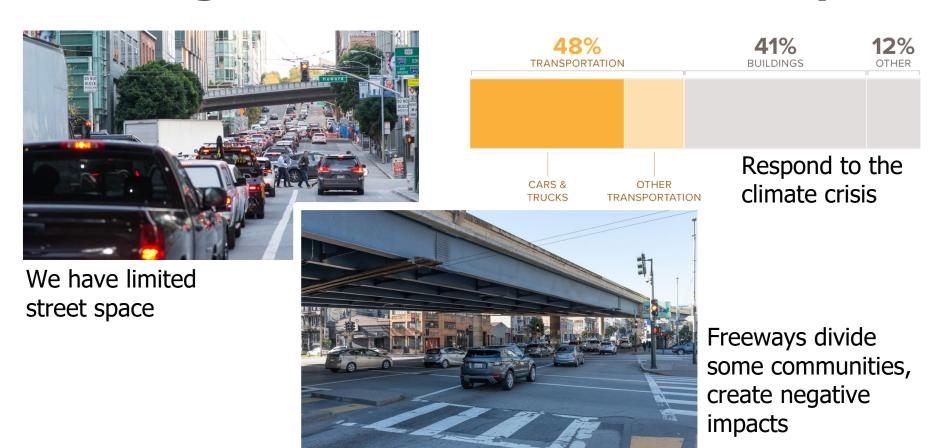
#### **Build Rail to SF's Busiest Places**







#### **Challenges for our Streets and Freeways**



#### **Key Recommendations**

- **Maintain and reinvest** in the current transportation system
- Prioritize transit and carpooling on our streets and freeways
- **Build a complete network** for walking and biking
- **Prioritize safety** in all investments and through targeted programs
- Repair harms and reconnect communities

## **Maintain and Reinvest in the Current Transportation System**





## **Prioritize Transit and Carpooling on our Streets & Freeways**







Exploring pricing to help transit and carpools move more quickly and reliably in congested areas

#### Lead with equity

- Robust community involvement
- Discounts for people with low-incomes
- Use revenues to improve transit

## **Build A Complete Network for Walking** and Biking





# Prioritize Safety in all Investments and through Targeted Programs







## **Prioritize Safety in all Investments and** through Targeted Programs

Where successful and needed, make quick build permanent

Develop comprehensive speed management, focused on autooriented streets

Improve freeway ramps throughout the City







#### **Repair Harms & Reconnect Communities**

Short

Urban greening

Reduce truck impacts

Medium

New grade-separated pedestrian crossings

Long

Explore transformative projects



#### **Outreach Completed Since Last Update**

- Late 2019-Early 2020 Transportation **Needs Outreach** 
  - Community workshops and individual community group presentations
- **April-July 2021 Investment Strategies** Outreach
  - Online surveys due to COVID restrictions
  - Available in four languages English, Chinese, Spanish, and Filipino
  - Stipends offered to community groups to help us reach people of color and low income constituents
- Additional presentations available to neighborhood and community groups as requested





#### Remaining Timeline for 2021 and Early 2022

#### Summer

- Share findings from Transit Corridor Study and Streets and Freeway Study outreach
- Further outreach and technical analysis to support San Francisco Transportation Plan (SFTP) development

#### **Fall/Winter**

- Transit Corridor Study publication
- Develop SFTP constrained and vision investment scenarios
- Conduct citywide outreach
- Begin development of Transportation Element of the General Plan

#### What's Next?

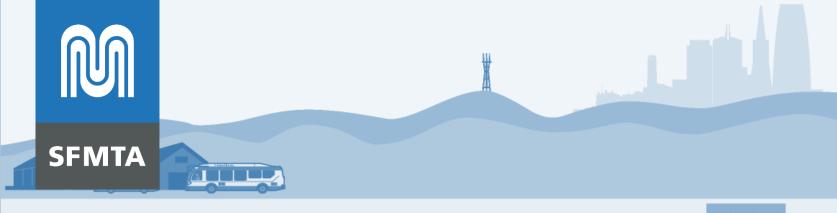
#### San Francisco Transportation Plan

- Long-range, multimodal investment & policy blueprint for SF
- Financially constrained plan based on reasonably expected funding sources
- Visionary investment strategy that considers how to invest new revenues

#### **Transportation Element Update**

- Guides policy implementation in City codes and project approvals
- Integrates transport, land use, environmental justice, and resiliency
- Receives environmental clearance







Update Capital Pla

**SFMTA Board of Directors** August 17, 2021

## **Capital Plan in Context**

ConnectSF

- Vision for the Transportation System
- Supported by Federal / State / Local resources
- Includes investments in Service and Infrastructure

20-Year Capital Plan

- 20 Years of Fiscally Unconstrained Infrastructure Needs
- Informs 5-Year Constrained Capital Improvement Program

Transportation 2050

- Community Survey & Priorities
- Analysis of Funding Gaps
- Potential Funding Measures

## SFMTA 20-Year Capital Plan

#### **Capital Plan Purpose**



- Inform local and regional plans
- Help coordinate the implementation of SFMTA plans, programs and strategies
- Inform development of the 5-year CIP
- Create accountability and build trust

#### \$31.3B of identified Capital Needs over 20 years, or \$1.6B annually

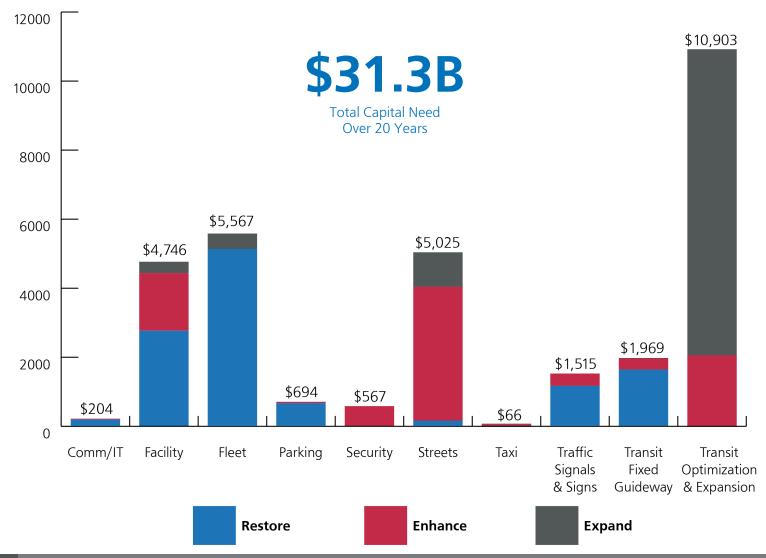
SFMTA's average annual capital budget for the past five years is \$732M



SFMTA Transportation 2050

### **Capital Needs by Capital Program**

(In \$ Millions)





### **Capital Investment Packages**



MAKE STREETS SAFER



RENEW AND MODERNIZE THE RAIL SYSTEM



MAKE THE TRANSPORATION
SYSTEM UNIVERSALLY ACCESSIBLE



BUILD THE FIVE-MINUTE NETWORK AND EXPAND THE RAIL NETWORK

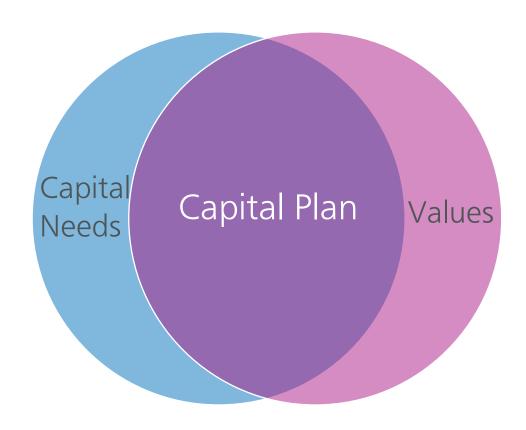


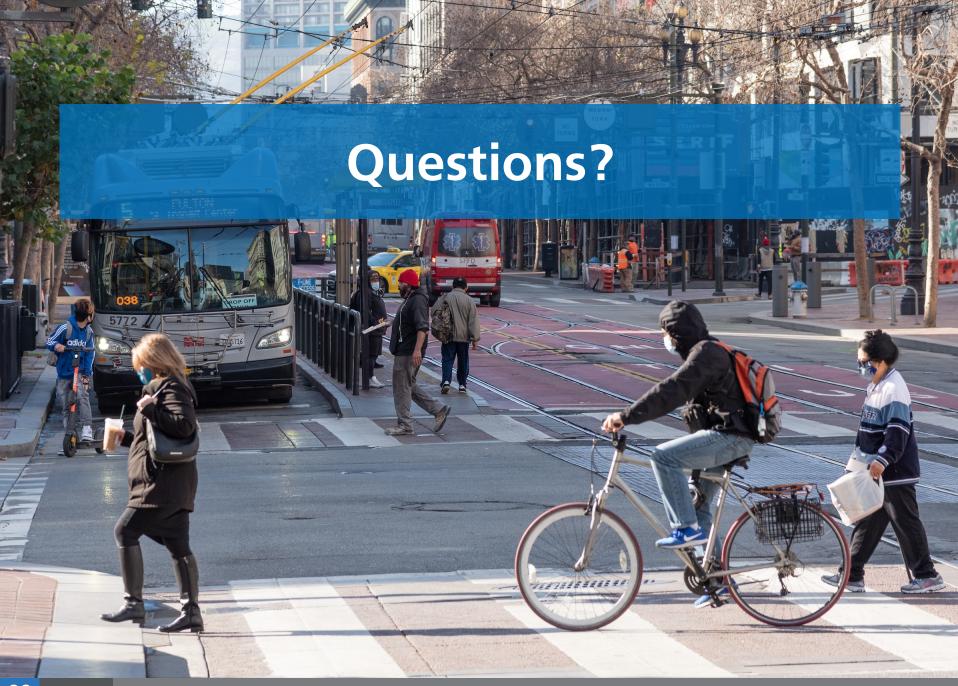
#### MAKE THE TRANSPORTATION SYSTEM WORK

- FACILITIES MODERNIZATION
- TRANSIT MODERNIZATION
- SYSTEM ELECTRIFICATION
- WALKING AND BIKING NETWORK

### **Next Steps**

- Assess Capital Needs based on Strategic Plan
- Incorporate Capital Needs assessment into Capital Plan
- Seek SFMTA Board approval of full Capital Plan





San Francisco

### **TRANSPORTATION 2050**









**SFMTA Board of Directors August 2021 Update** 

#### Introduction

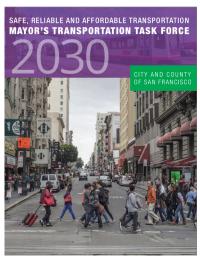




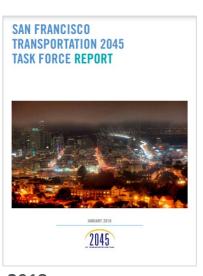




### Transportation 2050 (T2050) builds upon the work done by the two prior Transportation Task Forces.







2018

Reference: Transportation 2030 Report Reference: Transportation 2045 Report



# Transportation 2045 (January 2018)



SFMTA Transportation 2050

#### T2045









"It is with some measure of urgency that we present this report on the critical funding needs of San Francisco's transportation systems from now through the year 2045. Throughout the Task Force process, nearly 60 representatives of the city's neighborhoods, businesses, civic organizations, advocacy groups and agency staff came together to grapple with difficult questions. This report updates and builds on previous analysis, with a list of potential funding sources presented in the context of a particularly tenuous federal landscape for infrastructure funding. Task Force members have outlined both investments and revenue priorities through an equity lens, and tasked city leaders to take action today to secure the \$100 million annual contribution to our overall transportation need."

Reference: Transportation 2045 Report

#### T2045









"It is with some measure of urgency that we present this report on the critical funding needs of San Francisco's transportation systems from **now through the year 2045**. Throughout the Task Force process, nearly 60 representatives of the city's neighborhoods, businesses, civic organizations, advocacy groups and agency staff came together to grapple with difficult questions. This report updates and builds on previous analysis, with a list of potential funding sources presented in the context of a particularly tenuous federal landscape for infrastructure funding. Task Force members have outlined both investments and revenue priorities through an equity lens, and tasked city leaders to take action today to secure the \$100 million annual contribution to our overall transportation need."

Reference: Transportation 2045 Report



#### T2045









# Sources getting the highest support among task force members in 2018 ranged from \$83 - \$353 m/annually.

| Source   | Low<br>Range | High<br>Range |  |
|--|--------------|---------------|--|
| Sales Tax  | \$50 m/yr    | \$150 m/yr    |  |
| Gross Receipts: Commercial<br>Property Rent Tax Increase | \$13 m/yr    | \$100 m/yr    |  |
| Vehicle License Fee (VLF)                                | \$12 m/yr    | \$73 m/yr     |  |
| Gross Receipts: Platform/Gig<br>Economy Tax              | \$8 m/yr     | \$30 m/yr     |  |

Reference: Transportation 2045 Report



#### Feb '21 Workshop









### We last considered T2050 at the SFMTA Board Workshop in February 2021.

Solicit feedback from the public on priorities:

Report Backs:

SFMTA Community Survey (June 15, 2021)

Transit Service Restoration (April 20, 2021, July 20, 2021) State of Good Repair Report (July 20, 2021) Vision Zero Action Strategy (July 20, 2021)

SFMTA 20-Year Capital Plan (Today)

ConnectSF Transit Investment Strategy (Today)

ConnectSF Streets and Freeway Strategy (Today)

Reference: SFMTA Board of Directors Workshop – February 3, 2021



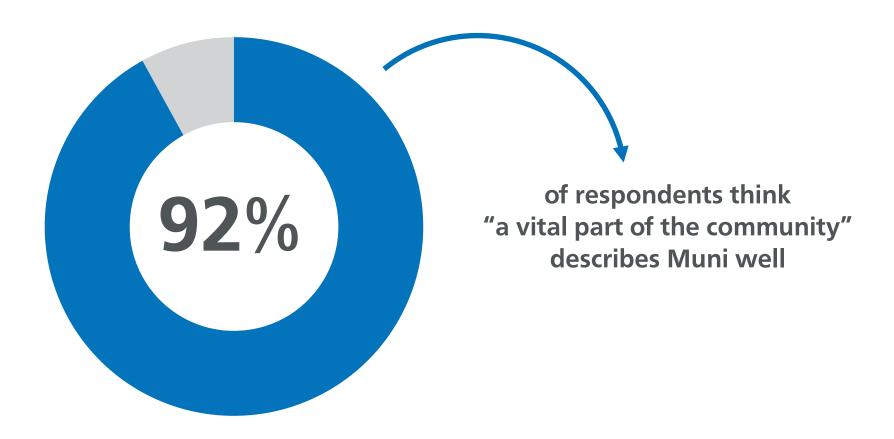
# We asked, you answered. (2021 Community Survey)

Reference: 2021 SFMTA Community Survey



**SFMTA** Transportation 2050

#### A recent citywide survey has made it clear: Muni is a vital part of the community





# To continue being a vital part of the community, you've told us your priorities are:



**Investing Equitably** 



Fast and Convenient Transit



More Repairs and Maintenance

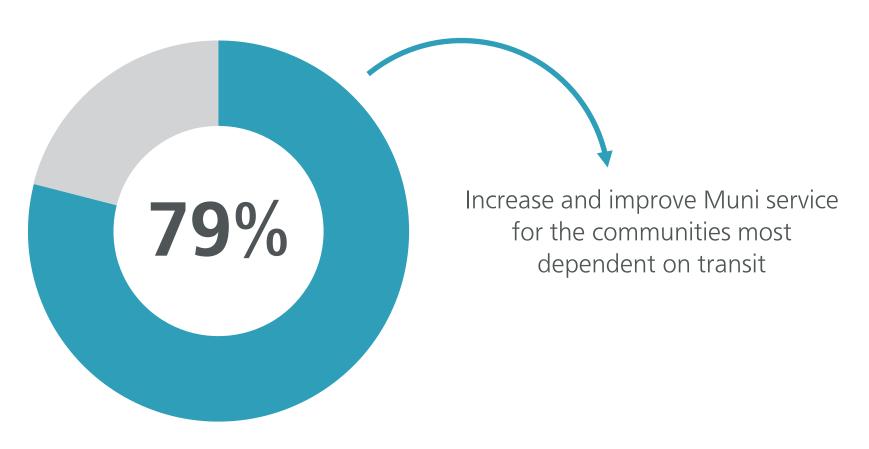


Improving Safety and Access

#### **Investing Equitably**



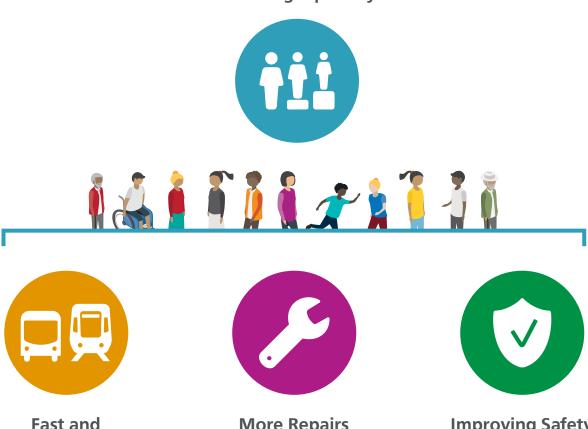
A majority of survey respondents say it is "very important" or "extremely important" to ...

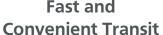


### And really, investing equitably is part of everything we do at SFMTA



**Investing Equitably** 





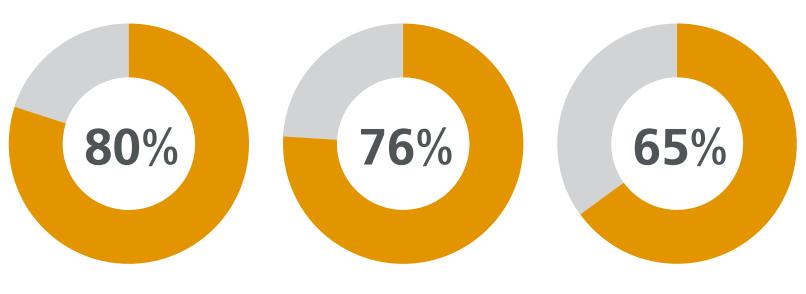
**More Repairs** and Maintenance

**Improving Safety** and Access

#### **Fast and Convenient Transit**



A majority of survey respondents say it is "very important" or "extremely important" to ...



Provide quick, convenient transit access to all parts of San Francisco

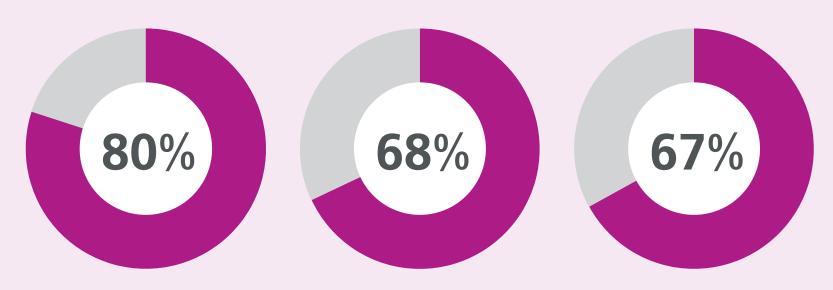
Reduce delays to make Muni more reliable

**Reduce crowding** on Muni

#### **More Repairs and Maintenance**



A majority of survey respondents say it is "very important" or "extremely important" to ...



Repair and maintain Muni equipment and facilities to ensure vehicles' safety, frequency, and reliability

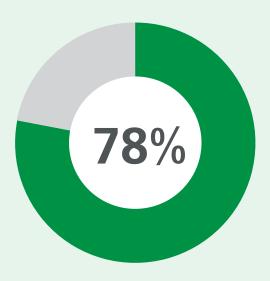
Address the backlog of maintenance work

Rebuild San Francisco's aging rail network

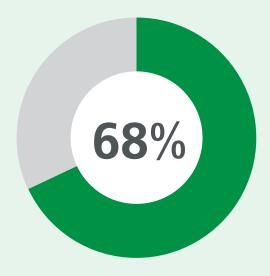
#### **Improving Safety and Access**



A majority of survey respondents say it is "very important" or "extremely important" to ...



**Ensure Muni service is** inclusive and accessible to all



Make street safety improvements for walking

We couldn't agree more.



**SFMTA** Transportation 2050

#### Here's how we're focusing on your priorities and vision



INVESTING **EQUITABLY** 



#### **Fast and Convenient Transit**

- 1. Create a Five-Minute Network
- 2. Expand the rail network



#### **More Repairs** and Maintenance

- 1. Make the transportation system work
- 2. Modernize the rail and subway system



#### **Improving Safety** and Access

- 1. Make streets safer
- 2. Make the transportation system universally accessible

### Here are your priorities ... and their cost over 30-years to 2050



INVESTING EQUITABLY



Fast and Convenient Transit



More Repairs and Maintenance



Improving Safety and Access

\$111.3B

What the vision will require us to spend over 30-years

\$63.4B

We will spend over the next 30-years

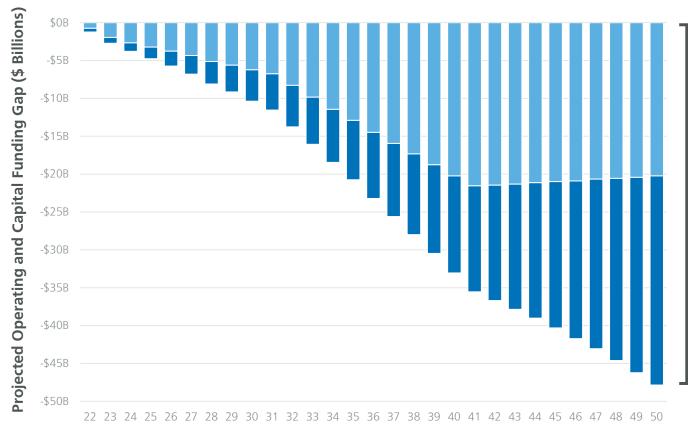
57% funded

(\$47.8B)

T2050 Funding Gap
Cumulative total over 30-years

43% funding gap

# Achieving the vision isn't currently possible because our costs would be much higher than our revenues



\$1.6B

Average annual funding gap over the next 30 years, leading to a cumulative total gap of \$47B



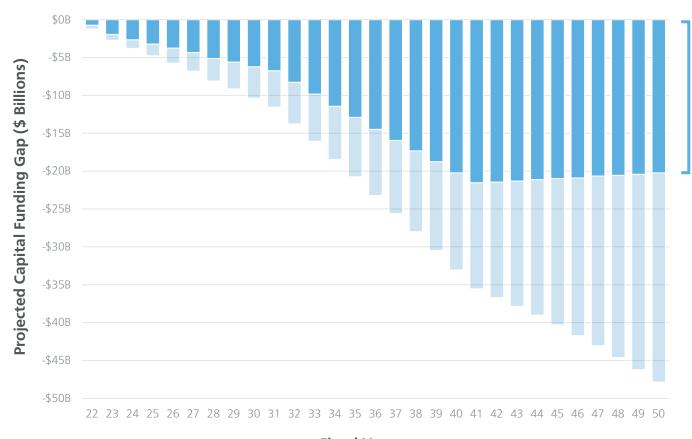






**Fiscal Year** 

### This includes a gap in funding for capital investments, like vehicles and infrastructure ...



\$674M

### **Average Annual Capital Funding Gap**

To keep the system running smoothly and expand it based on your priorities



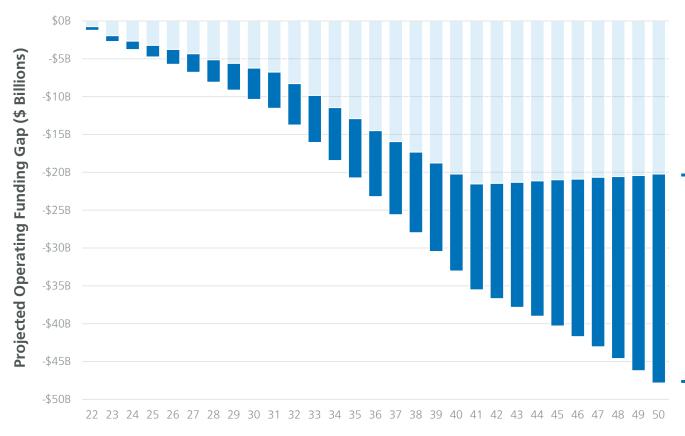






**Fiscal Year** 

### ... and a gap in funding for operating expenses: running buses and trains



**Fiscal Year** 

\$921M

# Average Annual Operating Funding Gap

To run trains and buses in line with your priorities











# However, 2050 is a long time from now.



Transportation 2050

# What if we focus on the next 10 years?



Transportation 2050

### Based on your priorities, we have created three potential futures.

System in a state of good repair; maintenance done on-time; pre-pandemic service; 20% service increase; 5-minute network implemented; streets are safer and accessible to all.

System in a state of good repair. Maintenance and asset replacement done on-time. Return to pre-pandemic service in 2023. System is not expanded.

A mixture of core infrastructure, enhancements and expansion. Return to pre-pandemic service in 2023. Infrastructure replacement backlog does not grow.

**Implementing SF Vision** 









Focus on State of Good Repair









**Balanced Approach** 









### Over the next 10 years, the gap

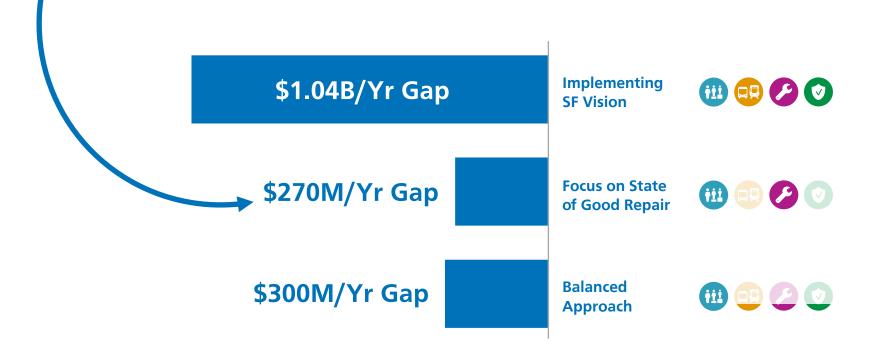


### Even with a balanced approach, there's still a projected funding gap of \$300M per year over the next 10 years

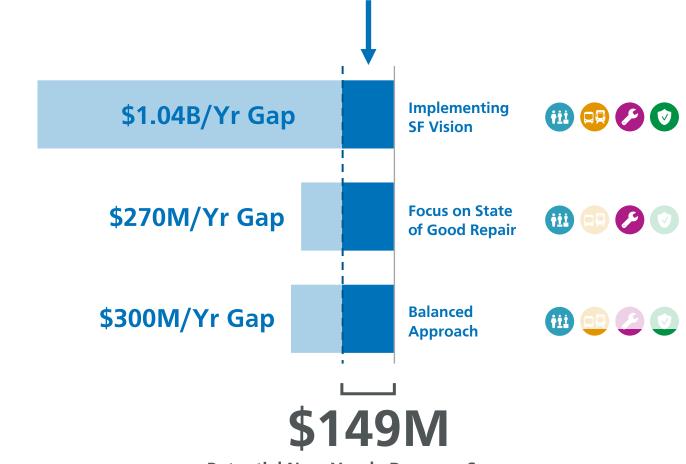
**Implementing** \$1.04B/Yr Gap **SF Vision Balanced** \$300M /Yr Gap **Approach** 



If we focus instead primarily on the State of Good Repair backlog, we end up with a 10-year projected funding gap of \$270 per year



#### We've identified some new potential revenue sources, which combined could amount to \$149M per year



**Potential New Yearly Revenue Sources** 

#### These potential new revenue sources are:

\$149M

**Potential New Yearly Revenue Sources** 

\$2.5M

**Development** Revenue



#### These potential new revenue sources are:

| Source                                     | Benefits   | Short Term<br>\$/yr | Long Term<br>\$/yr |
|--|--|---------------------|--------------------|
| Transportation Special Tax                 | Dedicated tax for transportation, providing a predictable stable source for transit service and maintenance. May be bonded against for near-term capital infrastructure investment, reducing long term maintenance.    | \$50 m/yr           | \$60-70/yr         |
| Parking Tax                                | Increase existing San Francisco Parking Tax with opportunities to reform or modify for transportation infrastructure, transit service and maintenance.   | \$20m/yr            | Declining          |
| CCSF General<br>Obligation Bond<br>Program | The SFMTA as part of the City GO Bond Program has allowed for critical infrastructure investment, safety improvements and transit reliability investments – reducing the cost of operations and long-term maintenance. | \$40 m/yr           | \$50 m/yr          |
| Federal Grants                             | The current proposed bi-partisan Infrastructure Bill provides opportunities for increased Federal support for up to 5-years for transportation infrastructure and maintenance campaigns.                               | \$35 m/yr           | \$40 m/yr          |
| State Grants                               | The current State budget designates significant additional dollars to transportation available through grants for transportation infrastructure.   | \$7 m/yr            | Unknown            |
| Development<br>Revenue                     | Development of SFMTA properties provide significant long-<br>term opportunities to produce revenues that can go directly<br>toward transportation infrastructure, transit service and<br>maintenance.                  | \$5 m/yr            | \$25-35<br>m/yr    |

## With these new sources, we can fund nearly 2/3 of our vision for San Francisco over 30-years.



INVESTING EQUITABLY



Fast and Convenient Transit



More Repairs and Maintenance



Improving Safety and Access

\$111.3B

What the vision will require us to spend over 30-years

\$70.2B

We will spend over the next 30-years

63% funded with new funding sources

(\$41.0B)

T2050 Funding Gap
Cumulative total over 30-years **37% funding gap** 

## And over 2/3<sup>rd</sup> of the vision... over 10 years



INVESTING EQUITABLY



Fast and Convenient Transit



More Repairs and Maintenance



Improving Safety and Access

\$27.8B

What the vision will require us to spend over 10-years

\$18.8B

We will spend over the next 10-years (all sources).

68% funded with new funding sources

(\$9.0B)

T2050 Funding Gap
Cumulative total over 10-years
32% funding gap

But we can still accomplish a lot ...



SFMTA Transportation 2050



### Thank You.

San Francisco

**TRANSPORTATION 2050** 









# Appendix.

San Francisco

#### **TRANSPORTATION 2050**



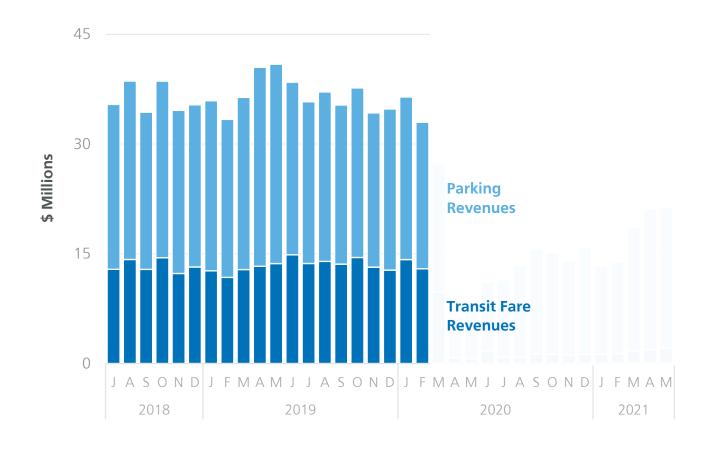




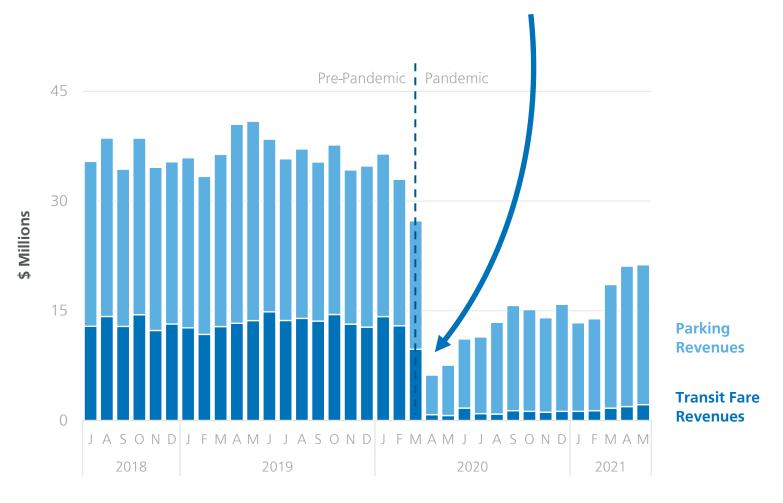


# Impacts of COVID-19 / FY19/20

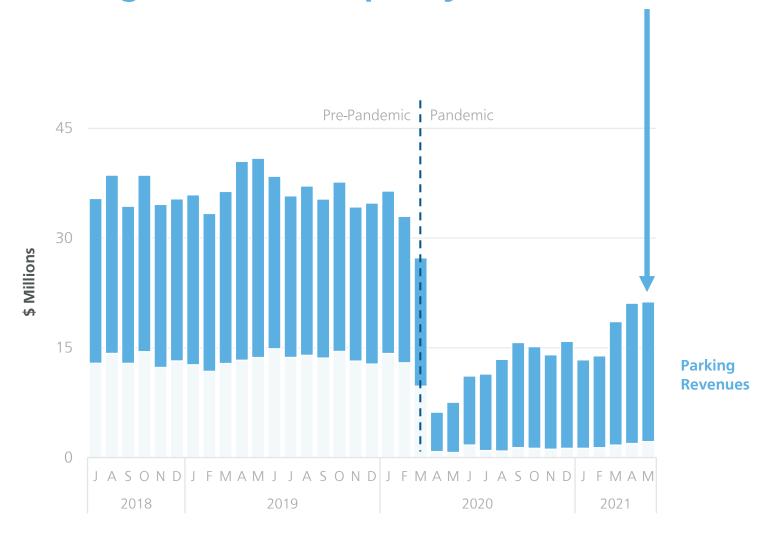
## Parking and transit revenues were relatively flat in the months leading up to February 2020

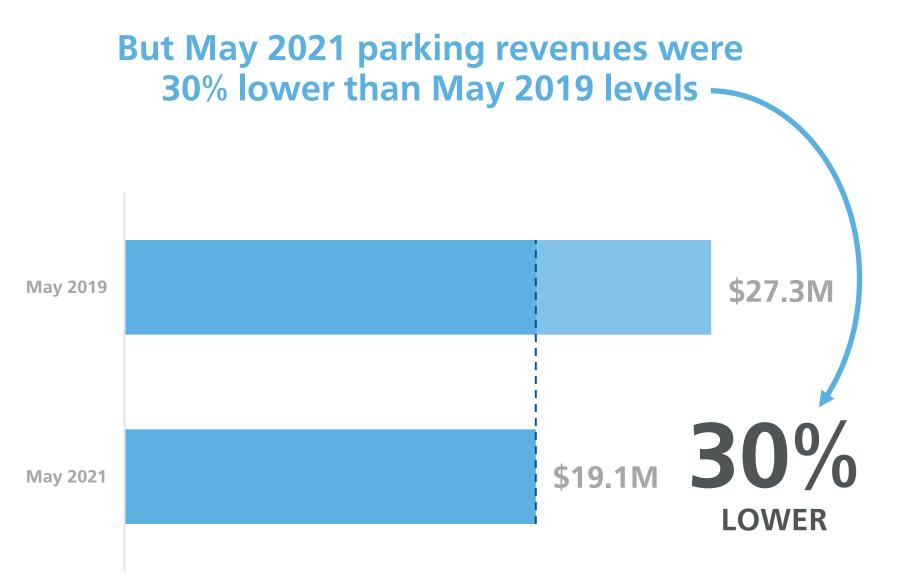


### But after March 2020, the pandemic cratered both revenue sources

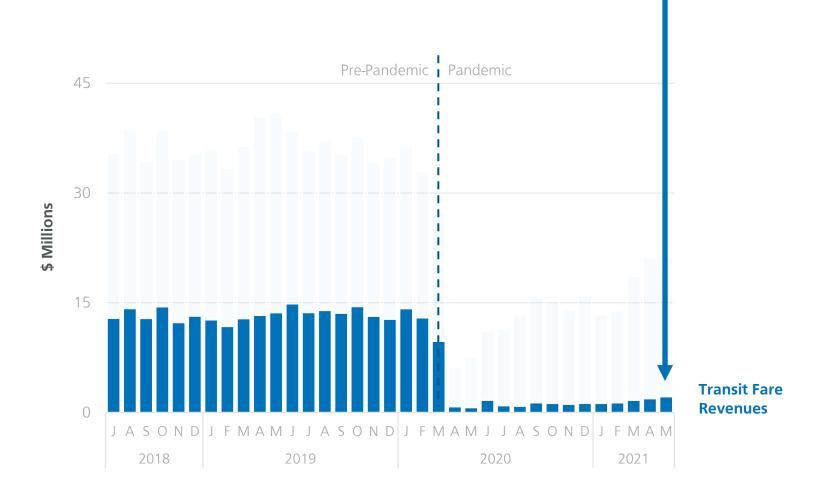


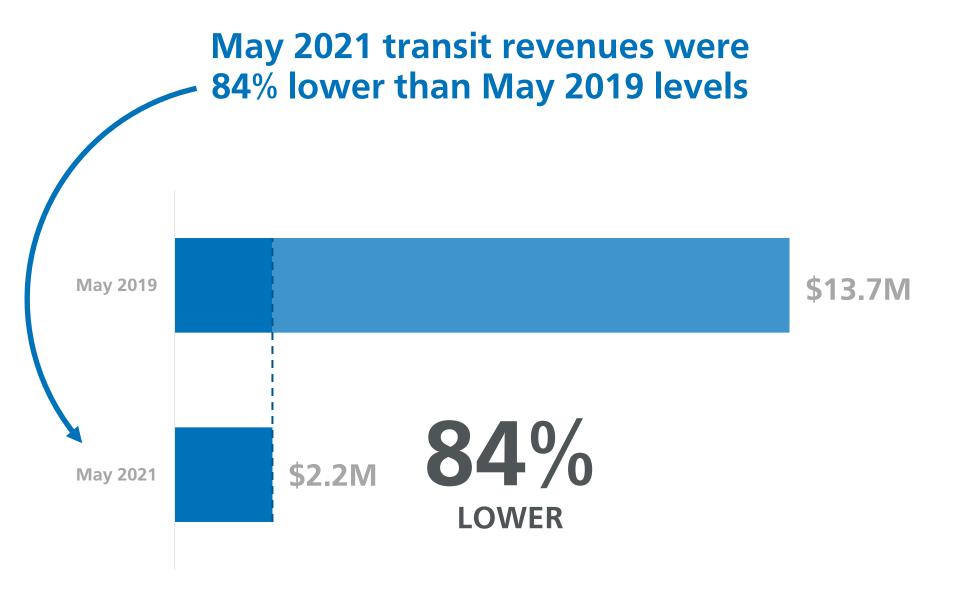
#### Parking revenue has partly bounced back



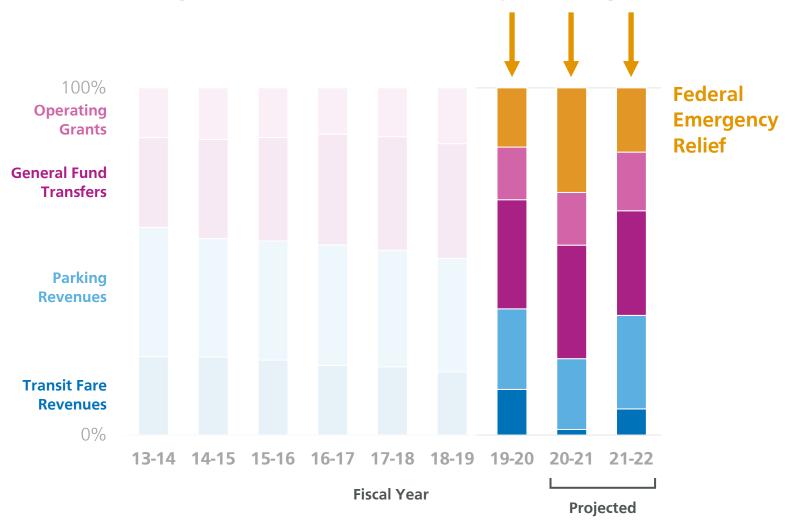


### Meanwhile, transit revenues have been much slower to return



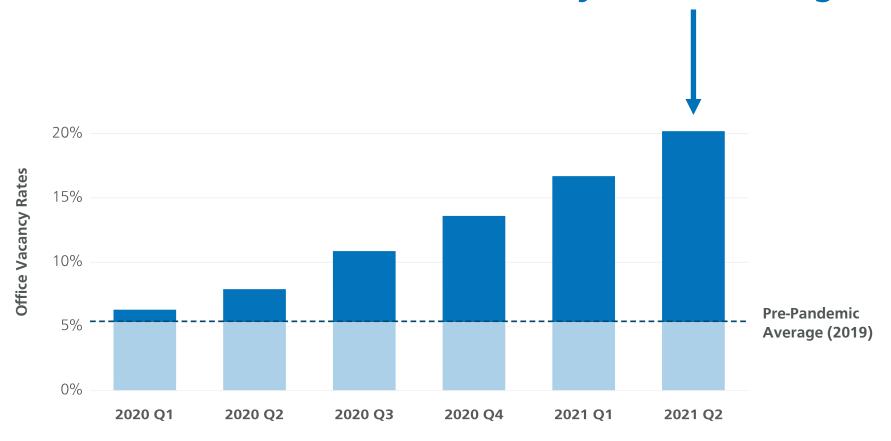


## In the near term, federal emergency relief funding will be a necessary stopgap

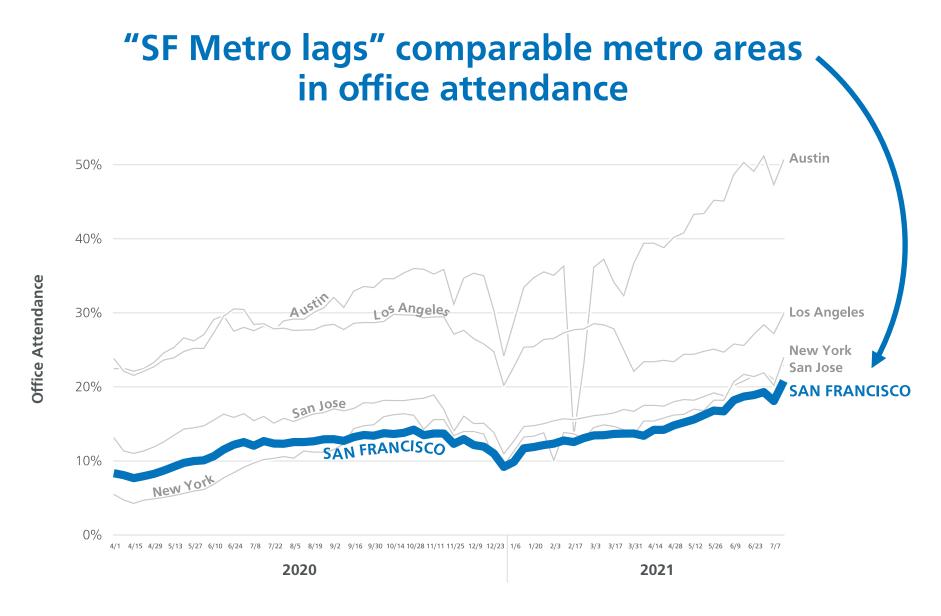


### All signs point to a slow recovery for Downtown San Francisco

## Q2 saw a "further rise in office vacancy" in San Francisco, which were already at historic highs

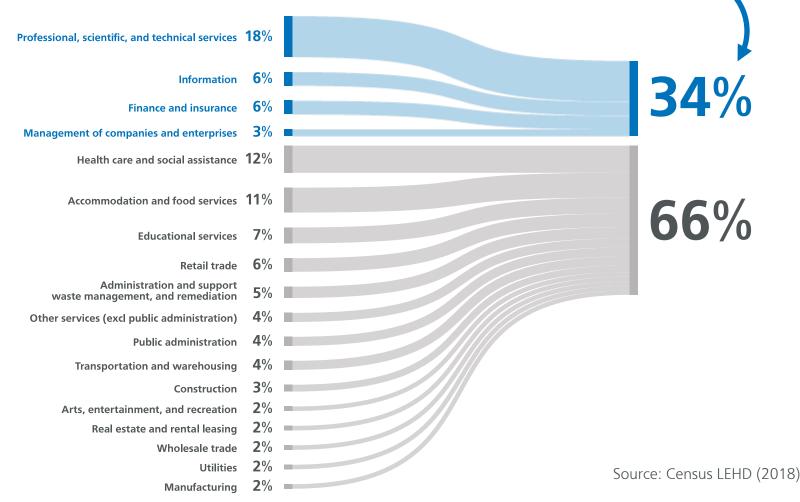


Source: Jones Lang LaSalle, via <u>SF Office of the Controller</u>

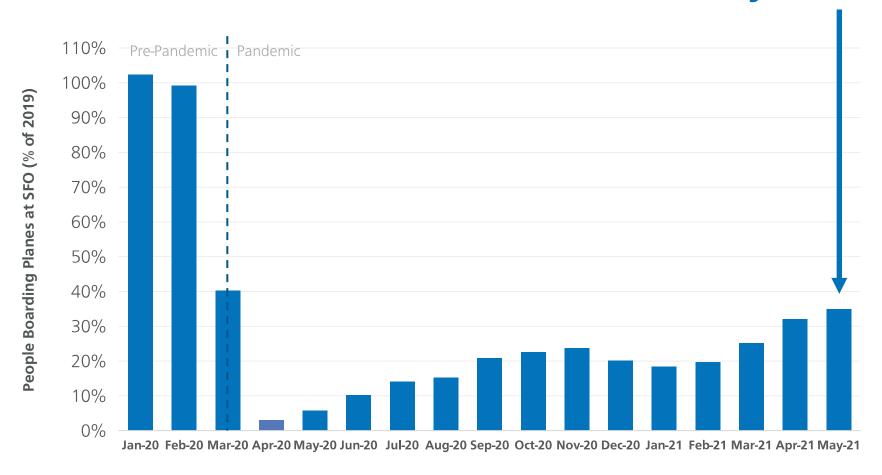


Source: Kastle Systems, via SF Office of the Controller

More than one-third of all jobs in San Francisco are in sectors that are well-suited to working from home -

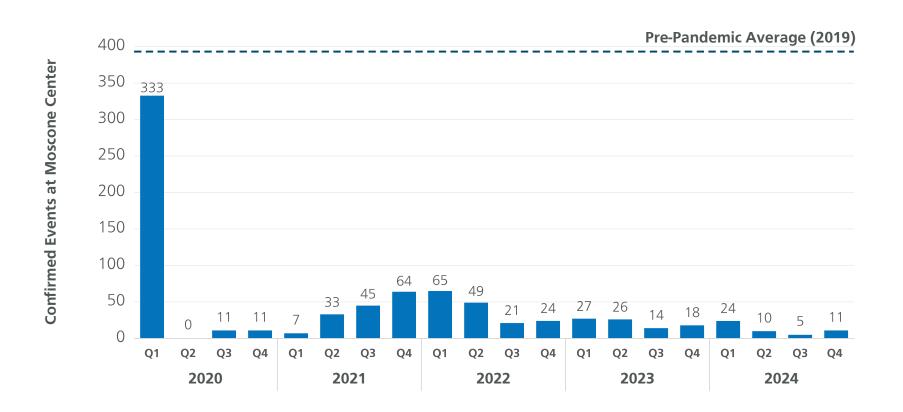


### The number of people boarding planes at SFO was "well below normal" as of May 2021



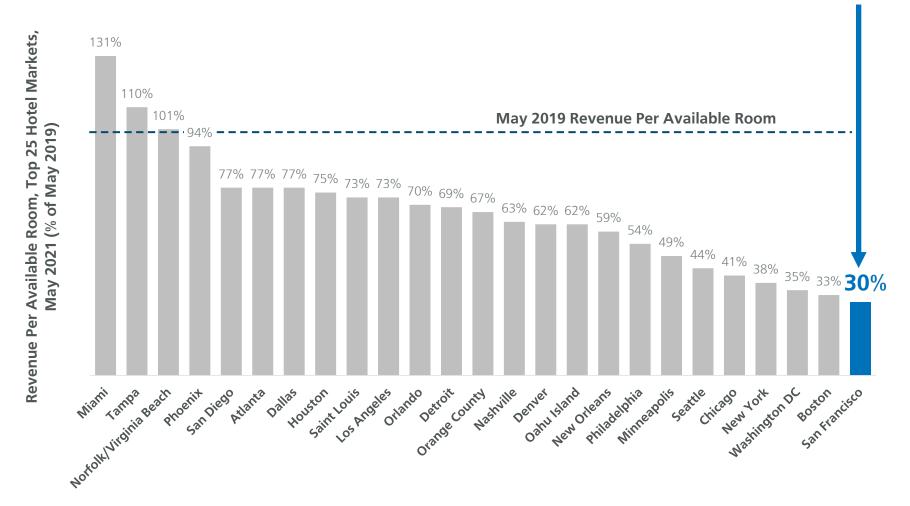
Source: San Francisco International Airport (SFO), via SF Office of the Controller

## Future bookings at the Moscone Center significantly below pre-pandemic levels



Source: SF Travel, via <u>SF Office of the Controller</u>

### San Francisco's hotel recovery is the worst in the nation—30% of pre-pandemic levels as of May 2021



Source: American Hotel & Lodging Association

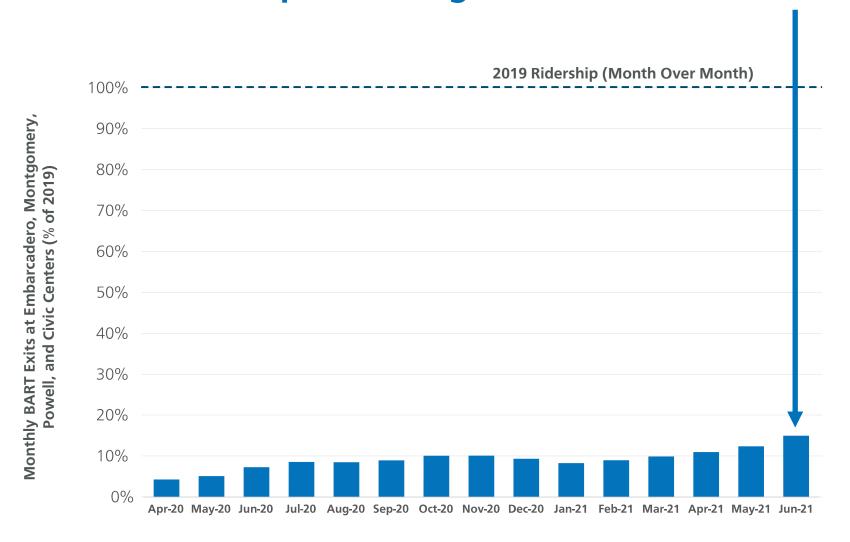
### Visitor spending "will not be back to 2019 levels before 2025"

#### Outlook for the future

San Francisco Travel expects that the situation will gradually improve moving forward. Overall visitation to the city is forecast to reach 15.3 million in 2021. Overall visitor spending is expected to grow from \$2.1 billion in 2020 to \$3.5 billion in 2021. Total visitation is anticipated to return to pre-pandemic levels by 2023. Spending will not be back to 2019 levels before 2025 due to a slower recovery of international visitors and average rate in the city.

Source: SF Travel

#### "BART ridership returning, but still below normal"



Source: BART, via SF Office of the Controller

**ConnectSF Reference Slides** 

#### **ConnectSF Background**

**ConnectSF** is a multi-agency process to build an effective, equitable, and sustainable transportation system for San Francisco's future





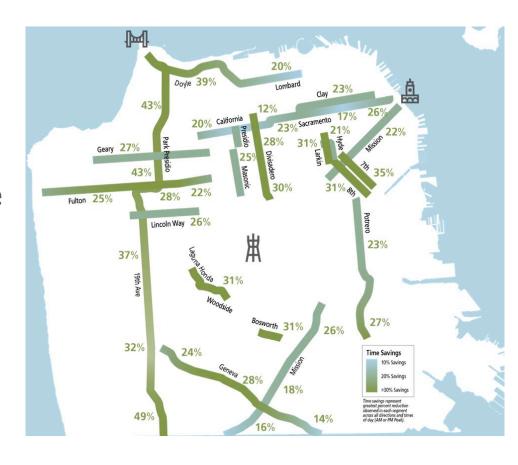




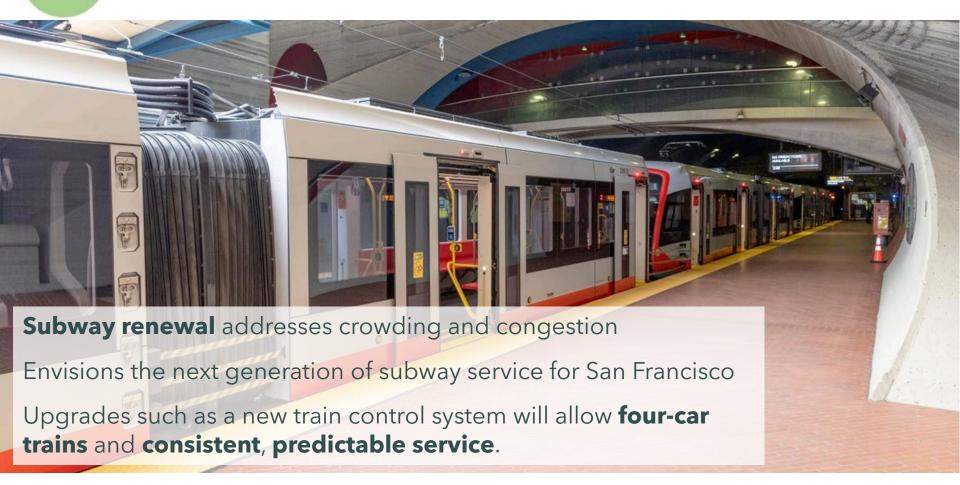


#### **Preserve Travel Time Savings**

When the pandemic began, congestion on our streets vanished, demonstrating the time savings riders get when buses aren't stuck in traffic.



### Renew and Modernize Our Rail System



# Build A Complete Network for Walking and Biking







#### **Transit Survey Information**

- Distributed via ConnectSF and related project email lists
- Paid distribution through community organizations
- Offered individual community group meetings
- Available in four languages English, Chinese,
   Spanish, and Filipino
- 549 completed responses
- 3 main questions on long-range transit trade-offs, reasons why you made that choice, and an openended question

#### **Initial Survey Response Summary**

- All components of the strategy were popular
  - Making the system work better
  - Five Minute Network
  - Rail Modernization
  - Rail Expansion
- Five Minute Network and Major Rail Investments received the most 1<sup>st</sup> choice votes (~40% each)
  - Many said "do both", reinforcing the need to build quick, low-cost transit improvements while we advance the long-term rail projects
- 70% listed Rail Modernization as 1<sup>st</sup> or 2<sup>nd</sup> choice

#### **Transit Investment Strategy Timeline**

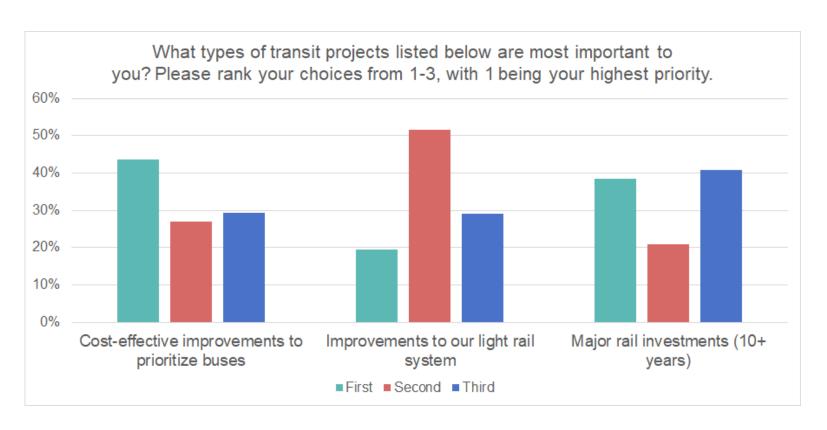
Transit Investment Strategy Storymap remains available for public viewing

Staff available to present to community groups and other online meetings upon request

Outreach results being incorporated in Transit Corridors Study Report

Anticipated publication of report in Fall 2021

#### All Transit Strategy Components were Popular



#### **Grouped responses by demographics**

